



REPORT OF INDEPENDENT AUDITORS
AND FINANCIAL STATEMENTS

COLUMBIA GORGE COMMUNITY COLLEGE

Year Ended June 30, 2019



MOSSADAMS

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Columbia Gorge Community College
Principal Officials and Administration
June 30, 2019

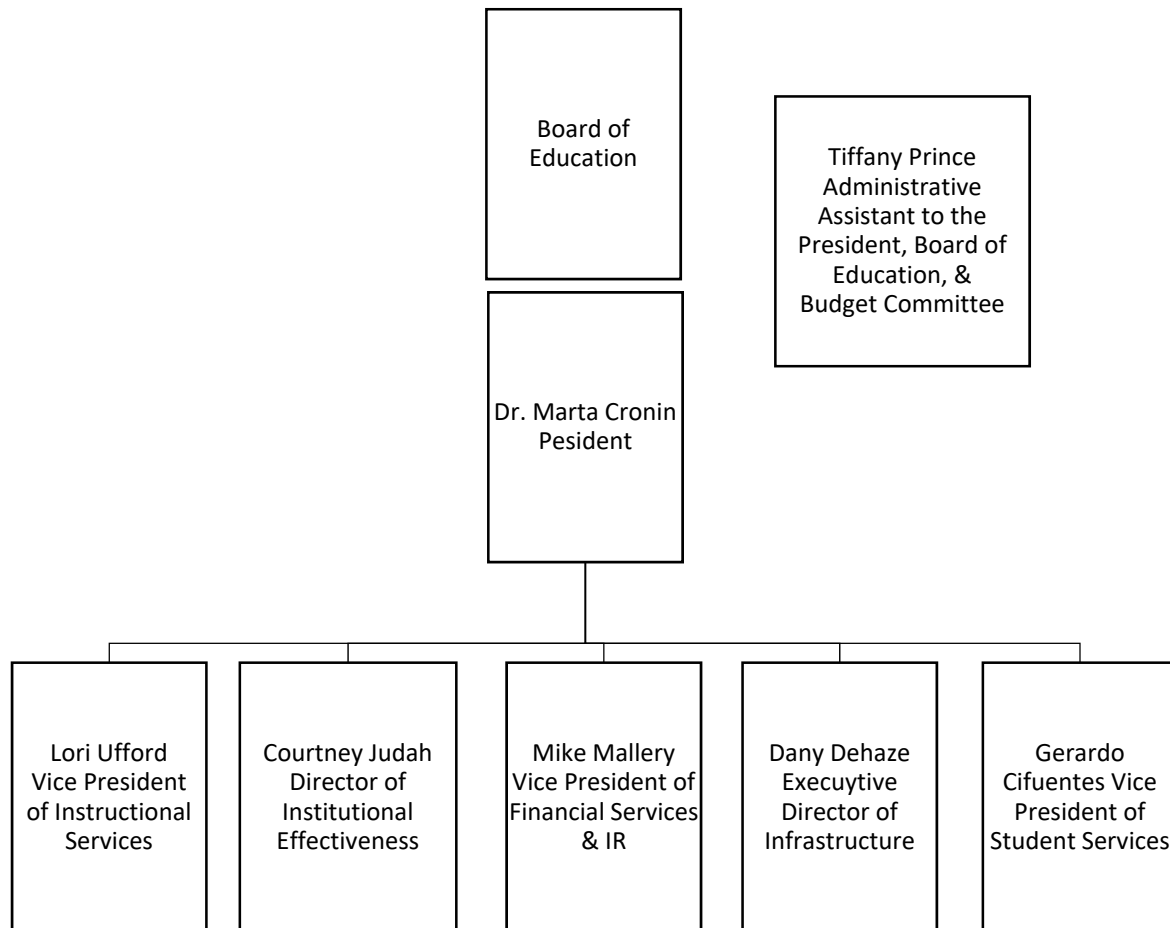
PRINCIPAL OFFICIALS

<u>Position #</u>	<u>Name</u>	<u>County</u>	<u>Term Ending</u>
1	Sarah Segal Board Member	Wasco	June 30, 2021
2	Dana Campbell Board Chair	Wasco	June 30, 2021
3	Vacant Board Member	Hood River	June 30, 2023
4	Vacant Board Member	Hood River	June 30, 2023
5	Kim Morgan Board Member	Wasco	June 30, 2021
6	Dr. Antonio Baptista Board Member	Hood River	June 30, 2023
7	Kevin McCabe Board Member	Wasco	June 30, 2021

ADMINISTRATION

Dr. Marta Cronin, President
Mike Mallery, Vice President of Financial Services and Institutional Research
Lori Ufford, Vice President of Instructional Services
Gerardo Cifuentes, Vice President of Student Services
Danny Dehaze, Executive Director of Infrastructure
Courtney Judah, Director of Institutional Effectiveness
Tiffany Prince, Administrative Assistant to the President, Board of Education, & Budget Committee

Columbia Gorge Community College
Organization Chart
June 30, 2019



Report of Independent Auditors

Board of Education
Columbia Gorge Community College
The Dalles, Oregon

Report on the Financial Statements

We have audited the accompanying financial statements of Columbia Gorge Community College (the College), and its discretely presented component unit, the Columbia Gorge Community College Foundation (the Foundation), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the College's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. The financial statements of the Foundation were not audited in accordance with *Government Auditing Standards*.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the College and its discretely presented component unit, as of June 30, 2019, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 6 through 15, and the schedules of total OPEB liability on page 47, net OPEB liability on page 48, College contributions – RHIA on page 49, College's proportionate share of the net pension liability on page 50, College contributions – pension on page 51 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the College's basic financial statements. The budgetary information on pages 52 through 54, schedules of revenues, expenditures, and changes in fund balance – budget to actual and related reconciliations on pages 55 through 71, and the schedule of expenditures of federal awards and notes to schedule of expenditures of federal awards, on pages 79 through 80, as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (collectively, the supplementary information), are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the College's basic financial statements. The introductory section on page 1 through 2 is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The introductory section has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

Reports of Other Legal and Regulatory Requirements

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 16, 2020 on our consideration of the College's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control over financial reporting and compliance.

Other Reporting Required by Minimum Standards for Audits of Oregon Municipal Corporations

In accordance with the *Minimum Standards for Audits of Oregon Municipal Corporations*, we have issued our report dated October 16, 2020, on our consideration of the College's compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing and not to provide an opinion on compliance.

A handwritten signature in black ink, appearing to read "Scott Simpson". The signature is fluid and cursive, with the first name "Scott" and last name "Simpson" clearly distinguishable.

Scott Simpson for Moss Adams LLP
Portland, Oregon
October 16, 2020

Columbia Gorge Community College

Management's Discussion and Analysis

Year Ended June 30, 2019

This section of Columbia Gorge Community College's (the College) annual financial report presents a comparative analysis of the financial activities of the College for the fiscal years ended June 30, 2019 and 2018.

This report consists of management's representations concerning the finances of the College. To provide a reasonable basis for making these representations, management of the College has established a comprehensive internal control framework that is designed both to protect the College's assets from loss, theft or misuse; and, to compile sufficient reliable information for the preparation of the College's financial statements in conformity with accounting principles generally accepted in the United States of America (U.S. GAAP). Because the cost of internal controls should not outweigh their benefit, the College's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatements. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material aspects.

U.S. GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A).

OVERVIEW OF THE BASIC FINANCIAL STATEMENTS

This discussion and analysis is an introduction to the College's basic financial statements, which is comprised of entity-wide financial statements prepared in accordance with the accrual basis of accounting and notes to the basic financial statements. This report also includes required and other supplementary information in addition to the basic financial statements.

The entity-wide financial statements are designed to provide readers with a broad overview of the College's finances, in a manner similar to a private-sector business. These entity-wide statements consist of the statement of net position, statement of revenues, expenses, and changes in net position and statement of cash flows which are described and analyzed in the following sections. The notes to the basic financial statements are required to complete the basic financial statements, and are an integral component thereof.

The College has presented its basic financial statements in accordance with Statement Nos. 34 and 35 of the Governmental Accounting Standards Board (GASB).

GASB Statement No. 34 stipulates using an economic resources measurement focus and the accrual basis of accounting. All capital assets and related accumulated depreciation are to be reported in the statement of net position. All outstanding debt will reduce net position. Depreciation will be recognized in the statement of revenues, expenses, and changes in net position. All revenues will be recognized in the year in which they are earned. Likewise, expenses will be reported in the year the liability is incurred regardless of when the amount is actually paid. Interest on debt will be accrued at June 30 and recorded as an expense in the statement of revenues, expenses, and changes in net position.

Columbia Gorge Community College

Management's Discussion and Analysis

Year Ended June 30, 2019

GASB Statement No. 35 applies to public colleges and universities. It stipulates the display and disclosure requirements of the basic financial statements. The financial information is to be presented for the College as a whole, rather than a series of fund types. The display and disclosure requirements are similar to that used by commercial organizations.

The basic financial statements are comprised of:

- Statement of Net Position
- Statement of Revenues, Expenses, and Changes in Net Position
- Statement of Cash Flows
- Notes to Basic Financial Statements

A statement of net position presents information on all of the College's assets (what it owns) and liabilities (what it owes). The difference between total assets and deferred outflows of resources less total liabilities and deferred inflows of resources is reported as net position. Over time, changes in net position are an indicator of improving or eroding financial health. Nonfinancial indicators, such as enrollment levels and the condition of the College's facilities must also be considered when evaluating the College's financial position.

The statement of revenues, expenses, and changes in net position presents the revenues earned and expenses incurred during the year. As prescribed by GASB, revenues and expenses are reported as operating or nonoperating. Operating revenues and expenses generally result from providing services to students. All other revenues and expenses not meeting this definition are reported as nonoperating. Revenues are presented by source. Expenses are presented by function. GASB stipulates that State support and property taxes are reported as nonoperating revenues. This results in the display of a significant operating loss.

A statement of cash flows is intended to help evaluate the College's ability to meet its financial obligations as they become due. Cash inflows and outflows are identified as operating, noncapital financing, capital and related financing, and investing activities. The nature of operating activities was described in the previous paragraph. Capital and related financing activities are those items that are clearly attributable to the acquisition, construction, or improvement of capital assets. This includes the repayment of debt associated with these assets.

The notes to basic financial statements provide additional information that is essential to a full understanding of the data provided in the basic financial statements.

Columbia Gorge Community College Management's Discussion and Analysis Year Ended June 30, 2019

FINANCIAL HIGHLIGHTS

Financial highlights for the College for fiscal year ended June 30, 2019 are described below.

- The College's financial position at June 30, 2019 consists of assets of \$38,981,548, deferred outflows of resources of \$2,968,371, liabilities of \$29,737,637, deferred inflows of resources of \$1,099,764, and net position of \$19,050,099, an increase of \$7,160,528, 60.2% from the prior year.
- Total assets increased in 2019 by \$6,585,203 or 20.3%, primarily due to an increase in cash for the Skills Center and Resident Hall capital project.

	2019	2018	Increase (Decrease)	Change %
CURRENT ASSETS				
Cash and cash equivalents	\$ 9,478,110	\$ 3,073,371	\$ 6,404,739	208.4%
Investments	-	119,876	(119,876)	-100.0%
Other assets	2,712,046	1,442,604	1,269,442	88.0%
Total current assets	12,190,156	4,635,851	7,554,305	163.0%
NONCURRENT ASSETS				
Net OPEB asset	49,242	19,537	29,705	
Capital assets, net	26,777,763	27,740,957	(963,194)	-3.5%
Total noncurrent assets	26,827,005	27,760,494	(933,489)	-3.4%
Total assets	39,017,161	32,396,345	6,620,816	20.4%
DEFERRED OUTFLOWS OF RESOURCES				
Pension, OPEB and refunding	2,968,371	2,766,825	201,546	7.3%
LIABILITIES				
Current liabilities	2,766,077	2,367,237	398,840	16.8%
Noncurrent liabilities	26,971,560	19,955,676	7,015,884	35.2%
Total liabilities	29,737,637	22,322,913	7,414,724	33.2%
DEFERRED INFLOWS OF RESOURCES				
Pension and OPEB	1,099,764	950,686	149,078	15.7%
NET POSITION				
Net investment in capital assets	16,270,870	15,846,664	424,206	2.7%
Restricted for:				
Debt service	2,551,033	1,186,977	1,364,056	114.9%
Capital projects	-	101,041	(101,041)	-100.0%
Unrestricted	(7,673,772)	(5,245,111)	(2,428,661)	46.3%
Total net position	\$ 11,148,131	\$ 11,889,571	\$ (741,440)	-6.2%

Columbia Gorge Community College

Management's Discussion and Analysis

Year Ended June 30, 2019

Current Assets

Current assets of \$12,190,156 were more than sufficient to cover current liabilities of \$2,766,077. This represents a current ratio of 4.40 as compared to 1.96 in the prior year. Cash and cash equivalents increased by \$6,404,739 to \$9,478,110 as compared to \$3,073,371 in the prior year due primarily due to receiving cash for the Skills Center and Resident Hall project 2019 GO bonds. Similarly, the overall increase of current assets of \$7,554,305 is due primarily to receiving cash for the Skills Center and Resident Hall project 2019 GO bonds

Noncurrent Assets

The College's capital assets decreased by \$963,194 to \$26,777,763 due primarily to annual depreciation charges exceeding additions for the year. Detailed changes to capital assets are shown in Note 6 of the Notes to Basic Financial Statements.

Deferred Outflows of Resources

The total deferred outflows of resources increased by \$201,546 to \$2,968,371 from 2018. This increase has no significant financial impact on current financial resources.

Current Liabilities

The College's current liabilities consist primarily of various payables for operations, accrued payroll, taxes and compensated absences, unearned revenue, and the current portion of bonds payable. Current liabilities increased by \$398,840 to \$2,766,077. This was mainly due to increase in unearned revenue and bonds payable.

Noncurrent Liabilities

Noncurrent liabilities consist of bonds payable less the current portions of specific obligations and the net pension liability. Noncurrent liabilities increased by \$7,015,884 to \$26,971,560 due primarily to an increase in bonds payable of \$6,324,846.

Deferred inflows of resources have increased by \$149,078 from \$950,686 to \$1,099,764. This is mainly due to changes in pension related deferrals.

Net Position

Total net position decreased by \$741,440 to \$11,148,131, a decrease of 6.2% from the prior year. Within net position, the net investment in capital assets is \$16,270,870, an increase of \$424,206 as compared to the prior year due to recording the capital projects. The deficit in unrestricted net position increased by \$2,428,661 to (\$7,673,772).

Columbia Gorge Community College
Management's Discussion and Analysis
Year Ended June 30, 2019

Revenues, expenses, and changes in net position for the years ended June 30, 2019 and 2018:

	2019	2018	Increase (Decrease)	Change %
OPERATING REVENUES				
Tuition and fees, net	\$ 2,544,761	\$ 2,245,282	\$ 299,479	13.3%
Grants	2,616,622	2,021,837	594,785	29.4%
Other operating revenue	874,868	708,944	165,924	23.4%
Total operating revenues	<u>6,036,251</u>	<u>4,976,063</u>	<u>1,060,188</u>	21.3%
OPERATING EXPENSES				
Instruction	4,693,210	4,501,943	191,267	4.2%
Public services	-	104,386	(104,386)	-100.0%
Academic support	1,209,042	1,105,811	103,231	9.3%
Student services	1,174,137	1,125,851	48,286	4.3%
Institutional support	1,787,461	1,834,413	(46,952)	-2.6%
Scholarships	2,700,352	1,728,408	971,944	56.2%
Plant operations	1,313,721	1,132,669	181,052	16.0%
Auxiliary enterprises	757,935	502,641	255,294	50.8%
Depreciation	963,194	979,717	(16,523)	-1.7%
Total operating expenses	<u>14,599,052</u>	<u>13,015,839</u>	<u>1,583,213</u>	12.2%
OPERATING LOSS	<u>(8,562,801)</u>	<u>(8,039,776)</u>	<u>(523,025)</u>	6.5%
NONOPERATING REVENUES (EXPENSES)				
State support	4,283,439	4,245,173	38,266	0.9%
Property taxes	2,717,324	2,467,204	250,120	10.1%
Grants	1,110,837	1,218,780	(107,943)	-8.9%
Other nonoperating revenue	355,580	590,950	(235,370)	-39.8%
Other nonoperating expenses	(645,819)	(647,832)	2,013	-0.3%
Total nonoperating revenues (expenses)	<u>7,821,361</u>	<u>7,874,275</u>	<u>(52,914)</u>	-0.7%
CHANGES IN NET POSITION	<u>(741,440)</u>	<u>(165,501)</u>	<u>(575,939)</u>	348.0%
NET POSITION – beginning of year	<u>11,889,571</u>	<u>12,055,072</u>	<u>(165,501)</u>	-1.4%
NET POSITION – end of year	<u><u>\$ 11,148,131</u></u>	<u><u>\$ 11,889,571</u></u>	<u><u>\$ (741,440)</u></u>	-6.2%

Columbia Gorge Community College

Management's Discussion and Analysis

Year Ended June 30, 2019

Operating Revenues

The sources of operating revenue for the College are tuition and fees, federal, state, and local grants, bookstore sales, and other operating revenue. Operating revenues increased by 21.3% as compared to 2018.

Tuition and fees, which include amounts paid for educational purposes, increased 13.3% by \$299,479 to \$2,544,761, which represents 17.5% of total revenue. Operating revenue from federal, state and local grants increase by 29.4% from \$2,021,837 to \$2,616,622.

Nonoperating Revenues

Net nonoperating revenues decreased overall by \$52,914 to \$7,821,361. There were some slight gains in State Support over the previous year, as well in property taxes that were offset by drop of \$235,370 in other nonoperating revenue.

Operating Expenses

Operating expenses increased by 12.2% to \$14,599,052 for the 2019 fiscal year. Instruction expenses are the largest percentage of total expenses at 32% for a total of \$4,693,210. All key functional areas recognized increase from 2019 operating levels except Public Service and Institutional Support.

Columbia Gorge Community College Management's Discussion and Analysis Year Ended June 30, 2019

The following table shows the statements of cash flows at June 30, 2019 and 2018:

	2019	2018	Increase (Decrease) in Cash	Change %
CASH FLOWS FROM OPERATING ACTIVITIES				
Cash received from tuition and fees	\$ 2,538,471	\$ 3,637,197	\$ (1,098,726)	-30.2%
Cash received from grants and aid	1,767,852	2,366,542	(598,690)	-25.3%
Other operating revenue	874,868	708,944	165,924	23.4%
Cash paid for operating activities	<u>(13,181,699)</u>	<u>(12,691,252)</u>	<u>(490,447)</u>	3.9%
Net cash provided by operating activities	<u>(8,000,508)</u>	<u>(5,978,569)</u>	<u>(2,021,939)</u>	33.8%
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES				
State support	4,283,439	4,245,173	38,266	0.9%
Property taxes	2,691,956	2,409,080	282,876	11.7%
Grants	1,110,837	1,218,780	(107,943)	-8.9%
Leases and other	179,923	503,494	(323,571)	-64.3%
Principal paid on noncapital debt	(155,807)	(225,918)	70,111	-31.0%
Interest paid on noncapital debt	<u>(254,061)</u>	<u>(237,748)</u>	<u>(16,313)</u>	6.9%
Net cash provided by noncapital financing activities	<u>7,856,287</u>	<u>7,912,861</u>	<u>(56,574)</u>	-0.7%
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Proceeds from capital debt issuance	7,937,581	-	7,937,581	n/a
Principal paid on long-term debt	(1,387,400)	(1,227,000)	(160,400)	13.1%
Interest paid on long-term debt	<u>(296,754)</u>	<u>(395,480)</u>	<u>98,726</u>	-25.0%
Net cash provided by capital and related financing activities	<u>6,253,427</u>	<u>(1,622,480)</u>	<u>7,875,907</u>	-485.4%
CASH FLOWS FROM INVESTING ACTIVITIES				
Net change in investments	119,876	1,709,629	(1,589,753)	-93.0%
Interest income	<u>175,657</u>	<u>87,456</u>	<u>88,201</u>	100.9%
Net cash provided by investing activities	<u>295,533</u>	<u>1,797,085</u>	<u>(1,501,552)</u>	-83.6%
NET INCREASE IN CASH AND CASH EQUIVALENTS	6,404,739	2,108,897	4,295,842	203.7%
Cash and cash equivalents – beginning of year	<u>3,073,371</u>	<u>964,474</u>	<u>2,108,897</u>	218.7%
CASH AND CASH EQUIVALENTS – END OF YEAR	<u><u>\$ 9,478,110</u></u>	<u><u>\$ 3,073,371</u></u>	<u><u>\$ 6,404,739</u></u>	208.4%

Operating Activities

The College's major sources of cash included in operating activities were tuition and fees of \$2,538,471, and student financial aid (grants) of \$1,767,852. Major operating uses of cash were payments to employees and suppliers, as well as for student financial aid, totaling \$13,181,699. The net decrease in cash from operating activities over the previous year of \$2,021,939 was a result of fewer tuition and fees generated when compare to overall operational performance from the previous year.

Columbia Gorge Community College

Management's Discussion and Analysis

Year Ended June 30, 2019

Noncapital Financing Activities

State appropriations and property taxes are the primary sources of noncapital financing activities. Cash provided from noncapital financing activities totaled \$7,856,287 primarily from cash received from state FTE reimbursement of \$4,283,439, cash from property taxes of \$2,691,956, and cash received for grants of \$1,110,837. Other sources include leases and other nonoperating revenue. Accounting standards require that these sources of revenue be reported as nonoperating even though the College depends on these revenues to continue the current level of operations. Cash used by noncapital financing activities include cash paid for principal and interest payments for pension bonds, and other nonoperating expenses.

The net cash provided by noncapital financing activities decreased less than a percent or \$56,574 over the prior year. Cash received from state appropriations increased by \$38,266 due mainly to the state funding model.

Capital Financing and Related Activities

The capital financing uses of cash were principal payments of \$1,387,400, and interest payments of \$296,754. The net cash received by capital and related activities increased by \$7,875,907 or 485% from the previous year due to proceeds from capital debt issuance. Principal paid on long-term debt increased by \$160,400 and interest paid on long-term debt decreased by \$98,726. No capital purchases were made in 2019.

Investing Activities

Investing activities provided \$1,589,753 reduction in net cash, resulting mainly from the closing of a brokerage account and moving funds to a more liquid interest-bearing account (Local Government Investment Pool – LGIP) account. Earnings on investments increased by \$88,201 to \$175,657 from earnings on funds in the cash, cash equivalents & investment accounts.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

The College's investment in capital assets as of June 30, 2019 amounts to \$26,777,763 net of accumulated depreciation. Capital assets include land, buildings, and improvements, and furniture, equipment, and machinery. Additional information on the College's capital assets can be found in Note 6 of this report.

Debt Administration

As of June 30, 2019, the College had total debt outstanding of \$21,269,641, including \$7,475,000 series 2019 full faith and credit outstanding general obligation bond and \$462,581 bond premium. The \$9,000,000 2012 general obligation bond series 2012 refunding and \$533,893 bond premium. \$2,825,167 in outstanding pension obligation bond series 2003, including both the current and deferred interest balances, and \$973,000 in the outstanding full faith and credit financing agreement for the purchase of the Hood River property. Total debt outstanding was reduced by \$1,543,207 of principal payments and amortization of the premium.

Additional information on the College's bonds payable can be found in Note 8 of this report.

Columbia Gorge Community College Management's Discussion and Analysis Year Ended June 30, 2019

ECONOMIC FACTORS AND NEXT YEAR'S OPERATIONS

The College works towards balancing revenues and expenditures over the last few years. In the future, the college continues to implement difficult spending reductions in response to COVID-19 virus impact, and strives to enhance total revenues while controlling total expenditures (less depreciation) in the last fiscal year. Additional articulation agreements are being developed with Oregon Universities to offer better transfer options for students. The VP of Instruction is working on more "guided pathways" programs to help increase student persistence and success.

For the 2019–20 academic year, the college has retained Lee Weinstein & Associate to develop a marketing, communication, and branding plan with the primary purpose of attracting and retaining students. The college made further investments in Strategic Planning Online, LLC (SPOL) to develop planning, assessment, accreditation, budgeting, credentialing, and implementation plans. These initiatives are at the beginning of the implementation phase, but the college has noticed a year to year increase in enrollment numbers.

Dual enrollment programs have proven to be successful for enrollment growth. These are programs such as College Now, Early College, and Running Start. These opportunities are offered to students in high school to take college level classes. Some of the Running Start students are graduating high school with an associate's degree paid mostly by their high school. While these programs do not offer the increased tuition revenue, it has helped to stabilize the FTE at the College which will support maintenance of State funding in future years. These students are also receiving exposure to the College and it also serves as a recruitment tool.

Over the last couple of years, community college enrollment has declined state-wide as a strengthening economy temporarily reduces the need for professional retraining. This decline in enrollment has driven the need to right-size the college. Fortunately, the College is starting to recognize a slight increase in enrollment which is due to efforts in recruiting and retaining students. The college has seen a significant increase in enrollment in summer 2020 which seems to correlate to how the students respond to the COVID-19 virus.

On July 1, 2018, Dr. Marta Cronin did become the 3rd President since the College was established in 1977. Bringing a fresh perspective from her Indian River State College in Florida, Dr. Cronin has an impressive background of success as an educator and leader. The Board of Education member Stu Watson noted, "Marta's combination of experience innovating new programs, working with a diverse student population, and guiding faculty professional development promise great things for CGCC. She is assertive, creative and passionate about making CGCC a destination – for students and residents of the Gorge community."

Columbia Gorge Community College Management's Discussion and Analysis Year Ended June 30, 2019

The College's strategic plan for 2018-2022 has five focus areas:

- Strengthening enrollment, specifically underserved students (Hispanic, 1st generation, low-income)
- Increasing retention rates and completion rates of enrolled students
- Provide curriculum and programs that are relevant and diverse that further strengthen performance and meets the needs of the communities. This will be accomplished with the anticipated opening of the Skills Center and Resident Hall in Fall of 2021.
- Expand collaborations with business, industry, and educational partners to align with regional needs
- Stable, flexible funding that maintains quality programs, faculty and staff while strengthening its ability to more effectively invest and allocate resources to achieve success

The College continues to focus on aligning the budget priorities with our primary goal of student success and strengthening the communities that we serve. Columbia Gorge Community College remains committed to the mission of building dreams and transforming lives by providing life-long educational opportunities that strengthen our community.

REQUEST FOR INFORMATION

This financial report is designed to provide a general overview of the College's finances. Questions concerning any of the information in this report or requests for additional financial information should be addressed to:

Vice President of Financial Services & IR
Columbia Gorge Community College
400 East Scenic Drive
The Dalles, OR 97058

Columbia Gorge Community College
Statement of Net Position
June 30, 2019

	Primary Government	Component Unit
ASSETS AND DEFERRED OUTFLOWS OF RESOURCES		
CURRENT ASSETS		
Cash and cash equivalents - unrestricted	\$ 9,478,110	\$ 997,121
Cash and cash equivalents - restricted	-	-
Investments	-	831,314
Receivables, net of allowance for doubtful accounts of \$371,015	2,597,640	-
Inventories and other current assets	114,406	13
Total current assets	12,190,156	1,828,448
NONCURRENT ASSETS		
Net OPEB asset	49,242	-
Capital asset not being depreciated	2,310,510	-
Depreciable capital assets, net of depreciation	24,467,253	-
Total noncurrent assets	26,827,005	-
Total assets	39,017,161	1,828,448
DEFERRED OUTFLOWS OF RESOURCES		
Deferred charge on refunding	630,929	-
OPEB related deferrals	41,438	-
Pension related deferrals	2,296,004	-
Total deferred outflows of resources	2,968,371	-
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION		
CURRENT LIABILITIES		
Accounts payable	127,639	-
Accrued payroll and taxes	369,357	-
Unearned revenue	642,748	-
Bonds payable	1,626,333	-
Total current liabilities	2,766,077	-
NONCURRENT LIABILITIES		
Pre-SLGRP pooled liability	642,452	-
Total OPEB liability	257,641	-
Net pension liability	6,428,159	-
Bonds payable, net of current portion	19,643,308	-
Total noncurrent liabilities	26,971,560	-
Total liabilities	29,737,637	-
DEFERRED INFLOW OF RESOURCES		
OPEB related deferrals	24,870	-
Pension related deferrals	1,074,894	-
Total deferred inflows of resources	1,099,764	-
NET POSITION		
Net investment in capital assets	16,270,870	-
Restricted for:		
Debt service	2,551,033	-
Capital projects	-	-
Foundation activities	-	1,205,177
Unrestricted	(7,673,772)	623,271
Total net position	\$ 11,148,131	\$ 1,828,448

See accompanying notes.

Columbia Gorge Community College
Statement of Revenues, Expenses, and Changes in Net Position
Year Ended June 30, 2019

	Primary Government	Component Unit
OPERATING REVENUES		
Tuition and fees, net of \$856,596 scholarship allowance	\$ 2,544,761	\$ -
Grants:		
Federal	1,720,589	-
State and local	896,033	-
Auxiliary enterprises	287,190	-
Other	587,678	-
Donations	-	279,959
Total operating revenues	6,036,251	279,959
OPERATING EXPENSES		
Instruction	4,693,210	-
Academic support	1,209,042	-
Student services	1,174,137	-
Institutional support	1,787,461	-
Scholarships	2,700,352	-
Plant operations	1,313,721	-
Auxiliary enterprises	757,935	-
Depreciation	963,194	-
Foundation operating expense	-	191,913
Total operating expenses	14,599,052	191,913
OPERATING INCOME (LOSS)	(8,562,801)	88,046
NONOPERATING REVENUES (EXPENSES)		
State support	4,283,439	-
Property taxes	2,717,324	-
Grants	1,110,837	-
Interest income	175,657	50,250
Lease income	179,923	-
Interest expense	(645,819)	-
Total nonoperating revenues (expenses)	7,821,361	50,250
CHANGES IN NET POSITION	(741,440)	138,296
NET POSITION, July 1, 2018	11,889,571	1,690,152
NET POSITION, June 30, 2019	\$ 11,148,131	\$ 1,828,448

Columbia Gorge Community College
Statement of Cash Flows
Year Ended June 30, 2019

CASH FLOWS FROM OPERATING ACTIVITIES

Tuition and fees collected	\$ 2,538,471
Grants collected	249,993
Auxiliary enterprise charges collected	287,190
Other collections	587,678
Payments to employees	(8,067,743)
Payments to suppliers	(5,113,956)
Financial aid and scholarships collected	1,517,859

Net cash used by operating activities	(8,000,508)
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CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES

State support	4,283,439
Property taxes	2,691,956
Grants	1,110,837
Leases and other	179,923
Principal paid on noncapital debt	(155,807)
Interest paid on noncapital debt	(254,061)

Net cash provided by noncapital financing activities	7,856,287
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CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES

Proceeds received from capital debt issuance	7,937,581
Principal paid on capital debt	(1,387,400)
Interest paid on capital debt	(296,754)

Net cash provided by capital and related financing activities	6,253,427
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CASH FLOWS FROM INVESTING ACTIVITIES

Net proceeds in investments	119,876
Interest income	175,657

Net cash provided by investing activities	295,533
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INCREASE IN CASH AND CASH EQUIVALENTS	6,404,739
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CASH AND CASH EQUIVALENTS – BEGINNING OF YEAR	3,073,371
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CASH AND CASH EQUIVALENTS – END OF YEAR	\$ 9,478,110
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RECONCILIATION OF OPERATING LOSS TO NET CASH FLOWS FROM OPERATING ACTIVITIES

Operating loss	\$ (8,562,801)
Adjustments to reconcile operating loss to net cash from operating activities:	
Depreciation	963,194
Changes in assets and liabilities:	
Receivables	(1,251,085)
Inventories and other current assets	61,065
Accounts payable	32,037
Accrued payroll and taxes	(152,804)
Unearned revenue	396,025
OPEB expense changes related to OPEB liability	(9,088)
Pension expense changes related to net pension liability	522,949

Net cash used by operating activities	\$ (8,000,508)
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Columbia Gorge Community College

Notes to Financial Statements

Year Ended June 30, 2019

Note 1 – Reporting Entity

Columbia Gorge Community College (the College), is organized under the general laws of the state of Oregon and, as such, is a public institution under the general supervision by the Higher Education Coordinating Commission.

The College is an independent municipal corporation under Oregon Revised Statutes. The seven-member board appoints a president to administer the activities of the College. The College maintains a main campus in Wasco County and a second campus in Hood River County.

On July 17, 2013, the Northwest Commission on Colleges and Universities approved the College's request for independent accreditation, following a journey that began in 2006 upon direction of the College's board. The College had been accredited since its establishment in 1977 through a contract with Portland Community College (PCC). The College's quest for independent accreditation enjoyed the full support and encouragement of PCC, which had been responsible for program review and other key functions. Graduates also received diplomas from PCC instead of the College. The College achieved formal candidacy for independent accreditation in 2008, which in itself allowed the institution to compete for federal grants and award financial aid. Independent accreditation confers other major benefits, including greater flexibility in developing new instructional programs, additional access to resources, and most importantly, improved service to students. Independent accreditation is a milestone, not a destination. The distinction brings with it the requirement for continual evaluation and improvement, using specific measures to determine how the institution is meeting its mission of "Building dreams and transforming lives by providing life- long educational opportunities that strengthen our community." That process will never end.

In evaluating how to define the College for financial reporting purposes, management has considered all potential component units. The accompanying financial statements present the government and its component unit entity for which the government is considered to be financially accountable.

Discretely presented component unit

May 2002, the Governmental Accounting Standards Board (GASB) issued Statement No. 39, "Determining Whether Certain Organizations Are Component Units." This statement amends statement No. 14, "The Financial Reporting Entity", to provide additional guidance to determine whether certain organizations for which the College is not financially accountable should be reported as component units based on the nature and significance of their relationship with the College.

As defined by accounting principles generally accepted in the United States of America (U.S. GAAP), the College includes one discretely presented component unit in its financial statements: the Columbia Gorge Community College Foundation (hereinafter referred to as "the Foundation"). The Foundation is a nonprofit, nongovernmental organization, whose purpose is to provide support for scholarships and programs for the College. The Foundation had an audit for the fiscal year ended June 30, 2019. Separate financial statements for Columbia Gorge Community College Foundation may be obtained through request of the Foundation Executive Director located at the Columbia Gorge Community College Mt. Hood campus.

Columbia Gorge Community College
Notes to Financial Statements
Year Ended June 30, 2019

Note 2 – Summary of Significant Accounting Policies

The basic financial statements of the College have been prepared in conformity with accounting principles generally accepted in the United States of America (U.S. GAAP) as prescribed by the GASB. The most significant accounting policies are described below.

Basis of presentation

The financial statements have been prepared in accordance with U.S. GAAP as prescribed by the GASB, including Statement No. 35, Basic Financial Statements – and Management's Discussion and Analysis – for Public Colleges and Universities. The College follows the "business-type activities" reporting requirements of GASB Statement No. 35 that provides a comprehensive one-column look at the College's financial activities.

Basis of accounting

For financial statement reporting purposes, the College is considered a special-purpose government engaged only in business-type activities. Accordingly, the College's basic financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis, revenues are recognized in the accounting period in which they are earned and expenses are recognized in the period liabilities are incurred, regardless of the timing of related cash flows. All significant intra-college transactions have been eliminated.

Cash and cash equivalents

The cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

The Oregon Local Government Investment Pool (LGIP) is administered by the Oregon State Treasury. The LGIP is an open-ended no-load diversified portfolio offered to any agency, political subdivision or public corporation of the State who by law is made the custodian of, or has control of, any fund. The LGIP is commingled with the State's short-term funds. In seeking to best serve local governments of Oregon, the Oregon Legislature established the Oregon Short-Term Fund Board, which is not registered with the U.S. Securities and Exchange Commission as an investment company. The purpose of the Board is to advise the Oregon State Treasury in the management and investment of the LGIP.

The College maintains depository insurance under Federal depository insurance funds and state and financial institution collateral pools for its cash deposits and investments, except the Local Government Investment Pool which is exempt from statutes requiring such insurance.

For purposes of the Statement of Cash Flows, cash and cash equivalents include all cash and investments held by the College, since it has the general characteristics of a demand deposit (i.e. deposits of additional cash may be made at any time and cash may be withdrawn at any time without prior notice or penalty).

Columbia Gorge Community College

Notes to Financial Statements

Year Ended June 30, 2019

Note 2 – Summary of Significant Accounting Policies (continued)

Receivables

All student accounts, grants, student loans, and property taxes receivable are shown net of an allowance for uncollectible accounts. Student accounts receivable are recorded as tuition is assessed. The allowance for uncollectible accounts is determined based upon aged receivable balance and likelihood of collection.

Property taxes are levied and become a lien on all taxable property on July 1. Taxes are payable on November 15, February 15 and May 15. Discounts are allowed if the amount due is received by November 15 or February 15. Taxes unpaid and outstanding on May 16 are considered delinquent. Uncollected taxes are deemed to be substantially collectible or recoverable through liens; therefore, no allowance for uncollectible taxes has been established. Property taxes receivable are recognized as revenue when levied.

Inventories

Inventories held for resale, primarily books and supplies, are valued at the lower of cost (first-in/first-out method) or market, and are charged to expense as sold or used. Inventories of supplies are reported at cost.

Capital assets

Capital assets include land and land improvements; building and building improvements; furniture, equipment, and machinery, and construction in progress. The College's capitalization threshold is \$5,000 for furniture, equipment, and machinery and \$50,000 for buildings and building improvements, and land and land improvements, and a useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost. Donated capital assets are recorded at fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value or functionality of the assets' lives are not capitalized, but are expensed as incurred.

Capital assets of the College are depreciated using the straight-line method over the following useful lives:

Building and building improvements	20–50 years
Furniture, equipment, and machinery	5–20 years
Land improvements	10–25 years

Compensated absences

College employees accumulate vacation pay in varying amounts depending on years of continued service. It is the College's policy to permit employees to accumulate earned but unused vacation pay. All outstanding vacation time is payable upon termination of employment. Vacation pay is recorded within accrued payroll and taxes in the Statement of Net Position, and an expense when earned.

Columbia Gorge Community College
Notes to Financial Statements
Year Ended June 30, 2019

Note 2 – Summary of Significant Accounting Policies (continued)

Sick leave accumulates one day per month for full-time employees. Sick leave accumulates for full-time faculty based on contract days. For a regular 180-day full-time faculty contract, a total of 10-days sick leave is accrued per year. There is no limit on accumulation and it is not compensable upon termination of employment. No liability is reported for unpaid accumulated sick leave.

Unearned revenue

Summer term tuition and fees are collected in part in the months of May and June; however, the revenue and expense of summer term is reflected in the budget for the following fiscal year when it will be earned. Due to this timing difference, unearned revenue has been recorded to account for summer and fall term tuition and fees to be recognized as revenue in the month of July.

Grant or contract revenue which was received prior to the occurrence of qualifying expenses and prior to the end of the fiscal year but was intended for expense in the following fiscal year has been deferred and recognized as unearned revenue.

Pre-state and local government rate pool (SLGRP) pooled liability

The pre-SLGRP pooled liability is an actuarially determined liability recorded in the Statement of Net Position based on the College's entry into the state of Oregon Public Employees Retirement System (OPERS) State and Local Government Rate Pool. This pre-SLGRP pooled transition liability is reduced each year by contributions to OPERS and increased for interest charged by OPERS.

Bonds payable

Bond premiums and discounts, and any amounts deferred on refunding of debt are amortized over the life of the bonds using the straight-line method, which approximates the effective interest method. Premiums and discounts are netted against outstanding debt for reporting in the financial statements. The College reports a deferred charge on refunding as a deferred outflow of resources.

Pension

Eligible College employees are participants in the OPERS. For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the OPERS and additions to/deductions from OPERS's fiduciary net position have been determined on the same basis as they are reported by OPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Other postemployment benefit obligation

The other postemployment benefit (OPEB) obligation is recognized as a long-term liability in the Statement of Net Position, the amount of which is actuarially determined.

Columbia Gorge Community College

Notes to Financial Statements

Year Ended June 30, 2019

Note 2 – Summary of Significant Accounting Policies (continued)

Deferred inflows and deferred outflows

Deferred outflows of resources represent the consumption of net position in one period that is applicable to future periods. Deferred inflows of resources represent the acquisition of net position that is applicable to future periods. Deferred outflows relate to PERS and loss on refunding. Deferred inflows relate to PERS.

Net position

Net position represents the difference between the College's total assets and deferred outflow of resources less total liabilities and deferred inflows of resources. Net position is classified according to external donor restrictions or availability of assets for satisfaction of College obligations. Net position is classified in the following components:

Net investment in capital assets – This component of net position consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

Restricted – This component of net position consists of constraints imposed by creditors, grantors, contributors, or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation. Restrictions may also result from endowment and similar type funds in which donors or other outside sources have stipulated, as a condition of the gift instrument, that the principal is to be maintained inviolate and in perpetuity, and invested for the purpose of producing present and future income, which may either be expended or added to principal. Restricted net position for the component unit relates to permanently restricted endowments they hold.

Unrestricted – This component of net position consists of resources available to be used for transactions relating to the general obligations of the College, and may be used at the discretion of the governing board, as designated, to meet current expenses for specific future purposes.

The College policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

Classification of revenues and expenses

Operating revenues and expenses are distinguished from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the College's ongoing operations. The principal operating revenues of the College are charges to students for tuition and fees, grants and contracts for specific operating activities of the College, and sales of goods and services. Operating expenses include the cost of faculty, staff, administration and support expenses, bookstore operations, and depreciation on capital assets. All other revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Columbia Gorge Community College
Notes to Financial Statements
Year Ended June 30, 2019

Note 2 – Summary of Significant Accounting Policies (continued)

Federal financial assistance programs

The College participates in federally funded programs, including primarily Pell Grants, Supplemental Educational Opportunity Grants, Federal Work-Study, and Federal Family Education Loans.

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disavowed costs may constitute a liability of the applicable funds. Such amounts, if any, cannot be determined at this time and, accordingly, no liability is reflected in the financial statements.

Scholarship allowances

Certain aid such as loans and funds provided to students as awarded by others is accounted for as a third party payment (credited to the student's account as if the student made the payment). All other aid is reflected in the basic financial statements as operating expenses, or scholarship allowances, which reduce revenues. The amount reported as operating expense represents the portion of aid that was provided to the student in the form of cash. Scholarship allowances represent the portion of aid provided to the student in the form of reduced tuition. Tuition and fees are shown net of scholarship allowances of \$856,596 for the year ended June 30, 2019.

Under the alternative method, these amounts are computed by allocating the cash payments to students, excluding payments for services, on the ratio of total aid to the aid not considered to be third party aid.

Use of estimates

The preparation of financial statements in accordance with U.S. GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and deferred outflows of resources and liabilities and deferred inflows of resources and disclosures of contingent assets and deferred outflows and liabilities and deferred inflows at the date of the financial statements and reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Note 3 – Stewardship, Compliance and Accountability

A budget is prepared and legally adopted for each governmental fund type on the modified accrual basis of accounting in the main program categories required by the Oregon Local Budget Law. The budgets for all budgeted funds are adopted on a basis consistent with generally accepted accounting principles, except the property taxes received after year-end are not considered budgetary resources in the funds, depreciation on capital assets is not an expenditure of the funds, amortization of long-term assets is not an expenditure of the funds, inventory is not capitalized in the funds, and principal on debt services is an expenditure of the funds.

Columbia Gorge Community College

Notes to Financial Statements

Year Ended June 30, 2019

Note 3 – Stewardship, Compliance and Accountability (continued)

The budget process begins early in each fiscal year with the establishment of the budget committee. Recommendations are developed through late winter with the budget committee approving the budget in early spring. Public notices of the budget hearing are generally published in spring with a public hearing being held approximately two weeks later. The Board of Education may amend the budget prior to adoption. However, budgeted expenditures for each fund may not be increased by more than ten percent without re-publication. The budget is then adopted, appropriations are made, and the tax levy declared no later than June 30th. The College did not adopt a budget for the Sills Center and Resident Hall fund for the year ended June 30, 2019.

The General Fund expenditures are appropriated at the following levels: Academic support, Contingency, Debt service, Financial aid, Institutional support, Instruction, Plant operation and maintenance, and Student services. For all other funds, expenditures are appropriated at the following levels: Capital outlay, Contingencies, Debt service, Materials and services, and Personnel services.

Expenditures cannot legally exceed the above appropriation levels. Appropriations lapse at the fiscal year-end. Management may amend line items in the budget without Board approval as long as appropriation levels (the legal level of control) are not changed. Supplemental appropriations may occur if the Board approves them due to a need which exists which was not determined at the time the budget was adopted. The following funds had excess expenditures over appropriations for the fiscal year-end:

	<u>Amount</u>
College Bookstore Enterprise Fund - Materials and services	\$ 133,799
Debt Service Fund - Pension.Bonds - Debt service	62,150
Debt Service Fund - District G.O. Bonds - Debt service	32,857
Enterprise Funds - Personnel services	21,041
Financial Aid Fund - Personnel services	9,486
Skills Center and Residence Hall Fund	8,778
College Bookstore Enterprise Fund - Personnel services	2,074

Columbia Gorge Community College
Notes to Financial Statements
Year Ended June 30, 2019

Note 4 – Cash and Investments

The College's cash and investments are comprised of the following at June 30, 2019:

Primary government

Cash and cash equivalents:

Cash on hand	\$ 5,616
Deposits with financial institutions	320,492
Oregon Local Government Investment Pool	9,148,126
Cash with PERS obligation bond paying agent	<u>3,877</u>

Total cash and cash equivalents	<u><u>\$ 9,478,110</u></u>
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Component unit

Cash and cash equivalents:

Deposits with financial institutions	<u>\$ 903,477</u>
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Total cash and investments component unit	<u><u>\$ 903,477</u></u>
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Deposits with financial institutions

On June 30, 2019, the College held a \$9,478,110 book balance in demand deposits with a bank balance of \$9,581,680. Insurance and collateral requirements for deposits are established by banking regulations and Oregon law. Where balances exceed the Federal Deposit Insurance Corporation (FDIC) amount of \$250,000, the balances are covered by collateral held in a multiple financial institution collateral pool (ORS 295.015) administered by the Oregon State Treasury in the Public Funds Collateralization Program (PFCP).

Columbia Gorge Community College

Notes to Financial Statements

Year Ended June 30, 2019

Note 4 – Cash and Investments (continued)

Investments

State statutes authorize the College to invest in general obligations of the U.S. Government and its agencies, certain bonded obligations of Oregon municipalities, bank repurchase agreements, bankers' acceptances, commercial paper, and the Oregon Local Government Pool, among others. The College has no investment policy that would further limit its investment choices.

Investments in the Local Government Investment Pool (LGIP) are included in the Oregon Short-Term Fund, which is an external investment pool that is not a 2a-7-like external investment pool, and is not registered with the U.S. Securities and Exchange Commission as an investment company. Fair value of the LGIP is calculated at the same value as the number of pool shares owned. The unit of account is each share held, and the value of the position would be the fair value of the pool's share price multiplied by the number of shares held. Investments in the Short-Term Fund are governed by ORS 294.135, Oregon Investment Council, and portfolio guidelines issued by the Oregon Short-Term Fund Board, which establish diversification percentages and specify the types and maturities of investments. The Oregon Short-Term Fund does not receive credit quality ratings from nationally recognized statistical rating organizations. The portfolio guidelines permit securities lending transactions as well as investments in repurchase agreements and reverse repurchase agreements. The fund appears to be in compliance with all portfolio guidelines at June 30, 2019. The LGIP seeks to exchange shares at \$1.00 per share; and investment in the LGIP is neither insured nor guaranteed by the FDIC or any other government agency. Although the LGIP seeks to maintain the value of share investments of \$1.00 per share, it is possible to lose money by investing in the pool. The College intends to measure these investments at book value, as the LGIP's fair value approximates its amortized cost basis.

Fair value hierarchy

Various inputs are used in determining the fair value of investments. These inputs to valuation techniques are categorized into a fair value hierarchy consisting of three broad levels for financial statement purposes as follows:

Level 1 – unadjusted price quotations in active markets/exchanges for identical assets or liabilities, that each Fund has the ability to access.

Level 2 – other observable inputs (including, but not limited to, quoted prices for similar assets or liabilities in markets that are active, quoted prices for identical or similar assets or liabilities in markets that are not active, inputs other than quoted prices that are observable for the assets or liabilities (such as interest rates, yield curves, volatilities, loss severities, credit risks and default rates) or other market-corroborated inputs).

Level 3 – unobservable inputs based on the best information available in the circumstances, to the extent observable inputs are not available (including each investment's own assumptions used in determining the fair value of investments).

Note 4 – Cash and Investments (continued)

The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest priority to unobservable inputs (Level 3 measurements). Accordingly, the degree of judgment exercised in determining fair value is greatest for instruments categorized in Level 3. The inputs used to measure fair value may fall into different levels of the fair value hierarchy. In such cases, for disclosure purposes, the fair value hierarchy classification is determined based on the lowest level input that is significant to the fair value measurement in its entirety.

The categorization of a value determined for investments is based on the pricing transparency of the investments and is not necessarily an indication of the risks associated with investing in those securities. As of June 30, 2019, the College held \$9,148,126 in the Oregon Local Investment Pool, which is measured at cost, which is excluded from the fair value measurement hierarchy.

Interest rate risk

ORS require investments to not exceed a maturity of 18 months, except when the local government has adopted a written investment policy that was submitted to and reviewed by the OSTFB. The College does not have an interest rate risk policy. With all College investments held with Oregon LGIP as of June 30, 2019, the College is in compliance with these ORS statutes.

Credit risk

ORS limit the types of investments the College may have to limit exposure to credit risk. The College does not have credit risk policy. With all College investments held with Oregon LGIP as of June 30, 2019, the College is in compliance with these ORS statutes.

Custodial credit risk

Custodial credit risk on deposits is the risk that in the event of a bank failure, the College's deposits may not be returned. In order to minimize this risk, state statutes require banks holding public funds be member of the Public Funds Collateralization Program (PFCP), a multiple financial institution collateral pool created and administered by the Office of the State Treasurer. To qualify, participating banks must pledge collateral against any public fund deposit in excess of deposit insurance. The amount of collateral is set by the PFCP between 10% and 110% of each bank's public fund deposits. The required pledge percentage is based in part on an individual bank's net worth and level of capitalization.

Columbia Gorge Community College
Notes to Financial Statements
Year Ended June 30, 2019

Note 4 – Cash and Investments (continued)

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the government will not be able to recover the value of an investment or collateral securities in the possession of an outside party. The College does not have an investment policy for custodial credit risk. As of June 30, 2019, all of the College deposits are insured or collateralized or covered under the Oregon collateral program as mentioned above, and therefore, are not subject to custodial credit risk.

Concentration of credit risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The College does not have an investment policy for concentration of credit risk. As of June 30, 2019, all College investments were held with Oregon LGIP.

Note 5 – Receivables

Receivables at June 30, 2019 consist of the following:

Student	\$ 1,044,227
Grants	1,631,529
Property taxes	292,899
Subtotal	<u>2,968,655</u>
Allowance for doubtful accounts	<u>(371,015)</u>
Total	<u><u>\$ 2,597,640</u></u>

Columbia Gorge Community College
Notes to Financial Statements
Year Ended June 30, 2019

Note 6 – Capital Assets

	Balance June 30, 2018	Additions	Deletions	Balance June 30, 2019
Capital assets not being depreciated:				
Land	\$ 2,310,510	\$ -	\$ -	\$ 2,310,510
Depreciable capital assets:				
Building and improvements	34,381,686	-	-	34,381,686
Furniture, equipment, and machinery	2,315,845	-	-	2,315,845
Total capital assets being depreciated	36,697,531	-	-	36,697,531
Total capital assets	39,008,041	-	-	39,008,041
Less accumulated depreciation for:				
Building and improvements	(8,942,221)	(786,892)	-	(9,729,113)
Furniture, equipment, and machinery	(2,324,863)	(176,302)	-	(2,501,165)
Total accumulated depreciation	(11,267,084)	(963,194)	-	(12,230,278)
Total depreciable capital assets, net of depreciation	25,430,447	(963,194)	-	24,467,253
Total capital assets, net	\$ 27,740,957	\$ (963,194)	\$ -	\$ 26,777,763

The College, as lessor, leases 9% of its building space totaling \$3,096,469 with accumulated depreciation of \$963,194 as of June 30, 2019. See Note 12 for further information.

Note 7 – Pre-State and Local Government Rate Pool (SLGRP) Liability

This pre-SLGRP liability amount is the difference between the total unfunded actuarial liability (UAL) and the UAL attributable to the SLGRP for the employers that have joined the rate pool. The liability that existed prior to the College joining the rate pool is the sole responsibility of the College, and is separate from the pooled PERS pension liability amount. At June 30, 2019, the College reported a liability of \$642,452 for its proportionate share of the pre-SLGRP liability. The College is being assessed an employer contribution rate of 1.85 percent of covered payroll for payment of this transition liability.

Columbia Gorge Community College

Notes to Financial Statements

Year Ended June 30, 2019

Note 8 – Bonds Payable

The following is a summary of long-term debt transactions of the College:

	Original Amount	Outstanding June 30, 2018	Increases	Decreases	Outstanding June 30, 2019	Due Within One Year
General Obligation Refunding Bonds, Series 2012:						
Principal	\$ 13,790,000	\$ 10,210,000	\$ -	\$ (1,210,000)	\$ 9,000,000	\$ 1,305,000
Bond Premium	1,125,553	614,293	-	(80,400)	533,893	80,400
Pension Obligation Bonds:						
Series 2003 Original Issue – Current	3,570,327	2,282,192	-	(93,659)	2,188,533	92,573
Series 2003 Original Issue – Deferred	-	698,782	-	(62,148)	636,634	51,360
Full Faith and Credit Obligations Series, 2019						
Principal	7,475,000	-	7,475,000	-	7,475,000	-
Bond Premium	462,581	-	462,581	-	462,581	-
Full Faith and Credit Obligations Series 2013 Original Issue	1,500,000	1,070,000	-	(97,000)	973,000	97,000
Total	<u>\$ 27,923,461</u>	<u>\$ 14,875,267</u>	<u>\$ 7,937,581</u>	<u>\$ (1,543,207)</u>	<u>\$ 21,269,641</u>	<u>\$ 1,626,333</u>

Future maturities of principal and interest of long-term debt are as follows:

Year Ending June 30,	General Obligation Refunding Bonds, Series 2012		Pension Obligation Bonds, Series 2003		FFC Obligations, Series 2019	
	Principal	Interest	Principal	Interest	Principal	Interest
2020	\$ 1,305,000	\$ 299,225	\$ 92,573	\$ 270,147	\$ -	\$ 339,020
2021	1,360,000	260,075	92,562	290,157	-	294,800
2022	1,440,000	221,150	92,454	310,266	205,000	294,800
2023	1,530,000	173,550	90,944	326,776	215,000	288,650
2024	1,630,000	121,450	335,000	102,720	220,000	282,200
2025-29	1,735,000	59,200	1,485,000	197,495	1,250,000	1,271,000
2030-34	-	-	-	-	1,510,000	1,000,800
2035-29	-	-	-	-	1,835,000	673,600
2040-44	-	-	-	-	2,240,000	275,800
Total	<u>\$ 9,000,000</u>	<u>\$ 1,134,650</u>	<u>\$ 2,188,533</u>	<u>\$ 1,497,560</u>	<u>\$ 7,475,000</u>	<u>\$ 4,720,670</u>

Year Ending June 30,	FFC Obligations, Series 2013		Total	
	Principal	Interest	Principal	Interest
2020	\$ 97,000	\$ 26,840	\$ 1,494,573	\$ 935,232
2021	100,000	24,173	1,552,562	869,205
2022	103,000	21,423	1,840,454	847,639
2023	105,000	18,590	1,940,944	807,566
2024	108,000	15,703	2,293,000	522,072
2025-29	460,000	32,286	4,930,000	1,559,980
2030-34	-	-	1,510,000	1,000,800
2035-39	-	-	1,835,000	673,600
2040-44	-	-	2,240,000	275,800
Total	<u>\$ 973,000</u>	<u>\$ 139,014</u>	<u>\$ 19,636,533</u>	<u>\$ 7,491,894</u>

Columbia Gorge Community College
Notes to Financial Statements
Year Ended June 30, 2019

Note 8 – Bonds Payable (continued)

General obligation bond issue

On March 15, 2012, the college issued \$13,790,000 in General Obligation Bonds, Series 2012, to partially defease and refund series 2005 general obligation bonds approved by the college voters in Hood River and Wasco Counties.

Pension obligation bond issue

On April 23, 2003, the College participated with six community college districts in a pooled issuance of limited tax pension obligation bonds to finance the College's estimated Oregon Public Employees Retirement System (PERS) unfunded actuarial liability. The College issued \$3,570,327 in debt as part of a pooled issuance of \$153,582,300. The \$3,570,327 of debt includes \$1,750,327 Series 2003A deferred interest bonds and \$1,820,000 Series 2003 current interest bonds. Interest on the deferred interest bonds is accreted semiannually at yields ranging from 1.40% to 6.25%. Interest on the current coupon bonds is payable semiannually at rates ranging from 5.60% to 5.68%. Except for the payment of its pension bond payments and additional charges when due, each community college district has no obligation or liability to any other participating district's pension bonds or liability to Oregon PERS.

Bond proceeds were paid to the Oregon Public Employees Retirement System. An intercept agreement with the State of Oregon was required as a condition of issuance; therefore, a portion of the Community College Support Fund support is withheld on August 15, October 15 and January 15 to repay debt. Funds are accumulated and invested by a trust officer and annual principal payments are made each June 30, and interest payments are made each June 30 and December 30, beginning December 2003 and ending June 2028. Interest rates range from 1.40% to 6.25% in accordance with the terms stated at issuance. The College accounts for the payment of principal and interest as pension expense annually. The College anticipates the total cost of financing the College's unfunded actuarial liability in this manner will result in significant savings to the College when compared to paying for such costs as additional contribution rates to PERS.

Full faith and credit financing agreements

In 2019, the college issued \$7,475,000 full faith and credit obligation bonds at 4% interest that matures in 2044 to satisfied the state funding match for the Skills Center and Resident Housing capital project.

In 2013, the College Board approved obtaining a Full Faith and Credit Financing agreement in the amount of \$1,500,000 at 2.75% interest with payments starting in 2018 and end in 2028. The purpose of the loan was to acquire and improve a property adjacent to the current Hood River campus for possible future campus expansion.

Columbia Gorge Community College

Notes to Financial Statements

Year Ended June 30, 2019

Note 9 – Pension Plans

A. DEFINED BENEFIT PENSION PLAN

The College contributes to two pension plans administered by the Oregon Public Employees Retirement System (PERS). The Oregon Public Employees Retirement Fund (OPERF) applies to the College's contribution for qualifying employees who were hired before August 29, 2003 and is a cost-sharing multiple-employer defined benefit pension plan. The Oregon Public Service Retirement Plan (OPSRP) is a hybrid successor plan to the OPERF and consists of two programs: 1) The Pension Program, the defined benefit portion of the plan which applies to qualifying College Employees hired after August 29, 2003. Benefits are calculated by a formula for members who attain normal retirement age. The formula takes into account final average salary and years of service. 2) The individual Account Program (IAP), the defined contribution portion of the plan. Beginning January 1, 2004, all PERS member contributions go into the IAP. PERS members retain their existing PERS accounts, but any future member contributions are deposited into the member's IAP, not the member's PERS account.

Both PERS plans provide retirement and disability benefits, postemployment healthcare benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. PERS is administered under Oregon Revised Statute Chapter 238, Chapter 238A, and Internal Revenue Code Section 401 (a). The Oregon Legislature has delegated authority to the Public Employees Retirement Board as a governing body of PERS. Oregon PERS produces an independently audited Comprehensive Annual Financial Report which can be found at:

<http://www.oregon.gov/pers/pages/index.aspx>.

If the link is expired, please contact Oregon PERS for this information.

Note 9 – Pension Plans (continued)

Benefits provided

Tier One/Tier Two PERS Pension (Chapter 238). The ORS Chapter 238 Defined Benefit Plan is closed to new members hired on or after August 29, 2003.

- i. **Pension Benefits.** The PERS retirement allowance is payable monthly for life. It may be selected from 13 retirement benefit options. These options include survivorship benefits and lump-sum refunds. The basic benefit is based on years of service and final average salary. A percentage (2.0 percent for police and fire employees, and 1.67 percent for general service employees) is multiplied by the number of years of service and the final average salary. Benefits may also be calculated under either a formula plus annuity (for members who were contributing before August 21, 1981) or a money match computation if a greater benefits results.

A member is considered vested and will be eligible at minimum retirement age for a service retirement allowance of he or she has had a contribution in each of five calendar years or has reached at least 50 years of age before ceasing employment with a particular employer. General service employees may retire after reaching age 55. Tier One general service employee benefits are reduced if retirement occurs prior to age 58 with fewer than 30 year of service. Tier Two members are eligible for full benefits at age 60.

- ii. **Death Benefits.** Upon the death of a non-retired member, the beneficiary receives a lump-sum refund of the member's account balance (accumulated contributions and interest). In addition, the beneficiary will receive a lump-sum payment from employer funds equal to the account balance, provided on or more of the following contributions are met:
 - ♦ member was employed by PERS employer at the time of death,
 - ♦ member died within 120 days after termination of PERS covered employment,
 - ♦ member died as a result of injury sustained while employed in a PERS-covered job, or
 - ♦ member was on an official leave of absence from a PERS-covered job at the time of death.
- iii. **Disability Benefits.** A member with 10 or more years of creditable service who becomes disabled from other than duty-connected causes may receive a non-duty disability benefit. A disability resulting from a job-incurred injury or illness qualifies a member (including PERS judge members) for disability benefits regardless of the length of PERS-covered service. Upon qualifying for either a non-duty or duty disability, service time is computed to age 58 (55 for police and fire members) when determining the monthly benefit.
- iv. **Benefit Changes After Retirement.** Members may choose to continue participation in a variable equities investment account after retiring and may experience annual benefit fluctuations due to changes in the market value equity investments. Under ORS 238.360 monthly benefits are adjusted annually through cost-of-living changes. The cap on the COLA will vary based on the amount of the annual benefit.

Columbia Gorge Community College

Notes to Financial Statements

Year Ended June 30, 2019

Note 9 – Pension Plans (continued)

OPSRP Pension Program (OPSRP DB). The ORS Chapter 238A Defined Benefit Pension Program provides benefits to members hired on or after August 29, 2003.

- i. **Pension Benefits.** This portion of OPSRP provides a life pension funded by employer contributions. Benefits are calculated with the following formula for members who attain normal retirement age:

General service: 1.5 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for general service members is age 65, or age 58 with 30 years of retirement credit.

A member of the pension program becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, and, if the pension program is terminated, the date on which termination becomes effective.

- ii. **Death Benefits.** Upon the death of a non-retired member, the spouse or other person who is constitutionally required to be treated in the same manner as the spouse, receives for life 50 percent of the pension that would otherwise have been paid to the deceased member.
- iii. **Disability Benefits.** A member who has accrued 10 or more years of retirement credits before the member becomes disabled or a member who becomes disabled due to job-related injury shall receive a disability benefit of 45 percent of the member's salary determined as of the last full month of employment before the disability occurred.
- iv. **Benefit Changes After Retirement.** Under ORS 238A.210 monthly benefits are adjusted annually through cost-of-living changes. The cap on the COLA will vary based on the amount of the annual benefit, and OPSRP are required to contribute six percent of their salary covered under the plan which is invested in the IAP.

An OPSRP Individual Account Program (IAP) member becomes vested on the date the employee account is established or on the date the rollover account was established. If the employer makes optional employer contributions for a member, the member becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, the date the IAP is terminated, the date the active member becomes disabled, or the date of active member dies. Upon retirement, a member of the IAP may receive the amounts in his or her employee account, rollover account, and vested employer account as a lump-sum payment or in equal installments over a 5-, 10-, 15-, 20-year period or an anticipated life span option. Each distribution option has a \$200 minimum distribution limit.

Note 9 – Pension Plans (continued)

Death benefits

Upon the death of a non-retired member, the beneficiary receives in a lump sum the member's account balance, rollover account balance, and vested employer optional contribution account balance. If a retired member dies before the installment payments are completed, the beneficiary may receive the remaining installment payments or choose a lump-sum payment.

Contributions – PERS funding policy provides for monthly employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. The funding policy applies to the PERS Defined Benefit Plan and the Other Postemployment Benefit Plans. Employer contribution rates during the period were based on the December 31, 2016 actuarial valuation. The rates based on percentage of payroll first became effective July 1, 2017. The state of Oregon and certain schools, community colleges, and political subdivision have made unfunded actuarial liability payments and their rates have been reduced. Employer contributions for the year ended June 30, 2019 were \$671,111, excluding amounts to fund employer specific liabilities. The rates in effect for the fiscal year ended June 30, 2019 were 16.72 percent for Tier One/Tier Two General Service Members and 10.14 percent for OPSRP Pension Program General Service Members. An additional 6 percent contribution is required for the OPSRP Individual Account Program.

Pension plan CAFR – Both the PERS and OPSRP plans are administered by the Oregon Public Employees Retirement Board (OPERB), which issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to Oregon Public Employees Retirement System, P.O. Box 23700, Portland, Oregon 97281-3700, by calling 1-888-320-7377, or by accessing the PERS web site at:
<https://www.oregon.gov/pers/Pages/Financials/Actuarial-Financial-Information.aspx>

Actuarial valuation – The employer contribution rates effective July 1, 2017 through June 30, 2019, were set using the entry age normal actuarial cost method. For the Tier One/Tier Two component of the PERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (1) an amount for normal cost (estimated amount necessary to finance benefits earned by employees during the current service year), (2) an amount for the amortization unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial liabilities being amortized over 20 years.

Columbia Gorge Community College
Notes to Financial Statements
Year Ended June 30, 2019

Note 9 – Pension Plans (continued)

For the OPSRP Pension Program component of the PERS Defined Benefit Plan, this method produced an employer rate consisting of (a) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), (b) an actuarially determined amount for funding a disability benefit component, and (c) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over 16 years.

Actuarial methods and assumptions –

Valuation date	12/31/2016
Measurement date	06/30/2018
Experience Study Report	2016, Published 07/26/2017
Inflation rate	2.50 percent
Investment rate of return	7.20 percent
Projected salary increase	3.50 percent
Mortality	<p><i>Healthy retirees and beneficiaries:</i> RP-2014 Healthy annuitant, sex-distinct, generational with Unisex, Social Security Data Scale, with collar adjustments and set-backs as described in the valuation.</p> <p><i>Active members:</i> RP-2014 Employees, sex-distinct, generational with Unisex, Social Security Data Scale, with collar adjustments and set-backs as described in the valuation.</p> <p><i>Disabled retirees:</i> RP-2014 Disabled retirees, sex-distinct, generational with Unisex, Social Security Data Scale</p>

Actuarial valuations of an ongoing plan involve estimates of value of reported amounts and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Experience studies are performed as of December 31 of even numbered years. The method and assumptions shown are based on the 2014 Experience Study which is reviewed for the four-year period ending December 31, 2014.

Discount rate – The discount rate used to measure the total pension liability was 7.2 percent for the Defined Benefit Pension Plan. The projection of cash flows used to determine the discount rate assumed that contributions from the plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Defined Benefit Pension Plan was applied to all periods of projected benefit payments to determine the total pension liability.

Columbia Gorge Community College
Notes to Financial Statements
Year Ended June 30, 2019

Note 9 – Pension Plans (continued)

Sensitivity of the College's proportionate share of the net pension liability to changes in the discount rate

– The following presents the College's proportionate share of the net pension liability calculated using the discount rate of 7.2 percent, as well as what the College's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.2 percent) or 1-percentage-point higher (8.2 percent) than the current rate.

The College's proportionate share of the collective net pension liability (asset) of the plan is as follows:

	1% Decrease (6.20%)	Discount Rate (7.20%)	1% Increase (8.20%)
Proportionate share of the net pension liability (asset)	\$ 10,742,668	\$ 6,428,159	\$ 2,866,885

Determination of the College's proportionate share – The College's actuarially determined proportionate share of the plan amounts was 0.0424 percent for the fiscal year ended June 30, 2018 (measurement date). The College's proportions are determined by rolling forward the total net pension liability (actuarially determined at December 31, 2016) to the measurement date of June 30, 2018 and subtracting the plan's net position as of June 30, 2017.

The basis for College's proportion is actuarially determined by comparing College's projected long-term contribution effort to the plan with the total projected long-term contribution effort for all employers. The rate for every employer has at least two major components; Normal Cost Rate and Unfunded Actuarial Liability (UAL) Rate.

Pension plan's fiduciary net position – Detailed information about the pension plan's assets, deferred outflows of resources, liabilities, deferred inflows of resources and fiduciary net position can be found in the separately issued CAFR for the plan which is available as noted above.

Payables to the pension plan – At June 30, 2019, the College reported a payable of \$120,182 for the outstanding amount of legally required pension contributions to the pension plan for the fiscal year ended June 30, 2019.

Columbia Gorge Community College
Notes to Financial Statements
Year Ended June 30, 2019

Note 9 – Pension Plans (continued)

Pension Expense, Net Pension Liability, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – For the year ended June 30, 2019, the College recognized a net pension liability of \$6,428,159 and a pension expense of approximately \$1,022,065. At June 30, 2019, the College reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 218,667	\$ -
Changes in assumptions	1,494,535	-
Net difference between projected and actual earnings on pension plan investments	-	285,447
Changes in proportionate share	33,931	625,183
Differences between employer contributions and proportionate share of system contributions	5,929	164,264
Total (prior to post measurement date contributions)	1,753,062	1,074,894
Contributions subsequent to the measurement date	542,942	-
Total	<u>\$ 2,296,004</u>	<u>\$ 1,074,894</u>

\$542,942 reported as deferred outflows of resources related to pensions resulting from College's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2019. Pension related amounts will be recognized in future periods as follows: deferred outflows of resources will be recognized as a component of net pension liability and deferred inflows of resources will be recognized in pension expense:

Years ending June 30,	\$ 576,174
2020	334,031
2021	(270,323)
2022	5,026
2023	33,260
2024	-
Thereafter	<u>\$ 678,168</u>

B. DEFINED CONTRIBUTION PENSION PLAN

OPSRP Individual Account Program (OPSRP IAP)

The defined contribution pension plan (called the Individual Account Program or IAP) is provided to all members or their beneficiaries who are PERS or OPSRP eligible. State statutes require covered employees to contribute 6 percent of their annual covered salary to the IAP plan effective January 1, 2004. The College has elected to pay all of the employees' required IAP contributions. Although PERS members retain their existing PERS accounts, all current member contributions are deposited into the member's IAP. The College contributed \$284,447 to the IAP on behalf of employees in fiscal year 2019.

Note 10 – Other Postemployment Benefit Plans (OPEB)

Single Employer Plan

Plan description

The College is a participating district in the Oregon Educators Benefit Board (OEBB) health care plan that provides postemployment health, dental, vision, and prescription coverage benefits to eligible employees and their eligible dependents. This plan is not a stand-alone plan, and therefore, does not issue its own financial statements. The College has approximately 90 employees and 6 retirees eligible for or receiving health care coverage through OEBB as of October 1, 2019.

The plan generally provides the employee with payment of group medical and dental insurance premiums from retirement date until age 65. Retired employees who are eligible for the OEBB plan may continue enrollment in the health plans on a self-pay basis until age 65.

Benefits provided – Under the Plan, retirees eligible for a direct College subsidy pay the same amount for coverage as an active employee with the same coverage. This amount is the difference between the composite monthly premium and the College's monthly contribution. The College pays for the excess, if any, of the tiered premium for selected coverages over the retiree's payment. College contributions towards health care continue until the retiree is eligible for Medicare or deceased, whichever is earlier. The College also pays the life insurance premium for eligible retirees until the retiree is eligible for Medicare.

The College is also subject to ORS 243.303, which requires that early retirees (those not covered by Medicare) be allowed to stay on the College's health plan on a self-pay basis. The statutory requirement under ORS 243.303 can result in an "implicit subsidy" (the difference between expected early retiree claim costs and the premium paid for the retiree) requiring additional cost and liability recognition under GASB 75. The College participates in the Oregon Educators Benefit Board (OEBB), a statewide cost-sharing multiple-employer plan, as defined in GASB 75. In OEBB, the individual employer health plans are rated collectively, rather than individually by employer, and the same blended premium rate is charged to all active employees and non-Medicare-eligible retirees.

Contributions – For the year ended June 30, 2019, the College retirees paid 100% of their insurance premium costs.

Columbia Gorge Community College
Notes to Financial Statements
Year Ended June 30, 2019

Note 10 – Other Postemployment Benefit Plans (OPEB) (continued)

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB – At June 30, 2019, The College reported a total OPEB liability of \$257,641. The total OPEB liability was measured as of June 30, 2019, and was determined by an actuarial valuation as of that date. For the year ended June 30, 2019, the College recognized OPEB expense of \$36,182. At June 30, 2019, the College reported deferred outflows of resources from the following sources:

	Deferred Outflow of Resources	Deferred Inflow or Resources
Changes of assumptions or inputs	\$ -	\$ 11,304
Contributions subsequent to measurement date	<u>18,277</u>	<u>-</u>
Total	<u>\$ 18,277</u>	<u>\$ 11,304</u>

Other amounts reported as deferred outflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending June 30,	2020	\$ (2,309)
	2021	(2,309)
	2022	(2,309)
	2023	(2,309)
	2024	(1,659)
	Thereafter	<u>(409)</u>
		<u>\$ (11,304)</u>

Actuarial Assumptions – The total OPEB liability in the June 30, 2019 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Discount rate: 3.58%

Valuation date: July 1, 2018

Measurement date: June 30, 2018

Inflation: 2.50%

Salary increases: 3.50%

Withdrawal, retirement, and mortality rates: December 31, 2016 Oregon PERS valuation

Election and lapse rates: 40% of eligible employees, 60% of male members and 35% of female members will elect spouse coverage, 5% lapse rate

Actuarial cost method: Entry age normal

Columbia Gorge Community College
Notes to Financial Statements
Year Ended June 30, 2019

Note 10 – Other Postemployment Benefit Plans (OPEB) (continued)

Change in Total OPEB Liability –

Single Employer Plan:	<u>Increase (Decrease) Total OPEB Liability</u>
Balance as of June 30, 2018	\$ 237,763
Changes for the year:	
Service cost	29,185
Interest on total OPEB liability	9306
Changes in assumptions or other inputs	(4,489)
Benefit payments	(14,124)
Net changes	19,878
Balance as of June 30, 2019	<u>\$ 257,641</u>

Sensitivity of the College's proportionate share of the total OPEB liability to changes in the discount rate –
The following presents the College's total OPEB liability if it were calculated using a discount rate that is 1-percentage-point lower (2.87 percent) or 1-percentage-point higher (4.87 percent) than the current rate:

	<u>1% Decrease (2.87%)</u>	<u>Current Discount Rate (3.87%)</u>	<u>1% Increase (4.87%)</u>
Total OPEB Liability (Assets)	\$ 273,718	\$ 257,641	\$ 242,637

Sensitivity of the College's proportionate share of the total OPEB liability to changes in the healthcare cost trend rates – The following presents the College's total OPEB liability if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	<u>1% Decrease</u>	<u>Current Health Care Trend Rate</u>	<u>1% Increase</u>
Total OPEB Liability (Assets)	\$ 235,251	\$ 257,641	\$ 283,912

Columbia Gorge Community College

Notes to Financial Statements

Year Ended June 30, 2019

Note 10 – Other Postemployment Benefit Plans (OPEB) (continued)

Retirement Health Insurance Account (RHIA)

Plan description

The College contributes to the Oregon Public Employees Retirement Systems' (PERS) Retiree Health Insurance Account (RHIA), a cost-sharing multiple-employer defined benefit post-employment healthcare plan administered by the Public Employees Retirement Board (PERB). The authority to establish and amend the benefit provisions of the plan rests with the Oregon Legislature. The plan, which was established under Oregon Revised Statutes 238.420, provides a payment of up to \$60 per month towards the costs of health insurance for eligible PERS retirees. RHIA post-employment benefits are set by state statute. A comprehensive annual financial report of the funds administered by the PERB may be obtained by writing to Oregon Public Employees Retirement System, PO Box 23700, Tigard, OR 97281-3700, by calling (888) 320-7377, or by accessing the PERS website at <http://oregon.gov/PERS/>.

Funding policy and contributions

Participating employers are contractually required to contribute at a rate assessed bi-annually by the PERB, currently 0.53 percent of annual covered payroll for PERS Plan members, and 0.45 percent for OPSRP Plan members. The PERB sets the employer contribution rate based on an amount actuarially determined in accordance with the parameters of GASB Statement No. 75. The level of funding that, if paid on an ongoing basis, is projected to cover the normal cost each year and amortize any actuarial liabilities of the plan over a period not to exceed five years.

The College's contributions to PERS' RHIA for the past three years were as follows:

<u>Fiscal Year Ended</u>	<u>Contribution</u>
June 30, 2017	\$ 23,064
June 30, 2018	21,360
June 30, 2019	22,739

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB – For the employer cost-sharing plan, the OPEB liability was based on the employer's share of covered payroll in the OPEB plan relative to the covered payroll of all participating OPEB employers. At June 30, 2019, the College's proportion was 0.04411%, which was a decrease from its proportion of 0.04861% at the prior measurement date.

For the year ended June 30, 2019, the College recognized deferred outflows of resources and deferred inflows of resources in the amount of \$23,161 and \$13,566. For the year ended June 30, 2019, the College recognized negative OPEB expense of \$4,441 for this plan.

Columbia Gorge Community College
Notes to Financial Statements
Year Ended June 30, 2019

Note 10 – Other Postemployment Benefit Plans (OPEB) (continued)

	Deferred Outflow of Resources	Deferred Inflow or Resources
Differences between expected and actual expenses	\$ -	\$ 2,791
Changes of assumptions	-	156
Net difference between projected and actual earnings on investment	-	10,617
Changes in proportionate share	422	2
Total (prior to post measurement date contributions)	422	13,566
Contributions subsequent to measurement date	22,739	-
Net deferred outflow (inflow) of resources	<u>\$ 23,161</u>	<u>\$ 13,566</u>

Other amounts reported as deferred inflows related to the Oregon's PERS cost-sharing plan will be recognized in OPEB expense as follows:

Year Ending June 30,	2020	\$ (4,287)
	2021	(4,285)
	2022	(3,515)
	2023	(1,057)
	2024	-
	Thereafter	-
		<u>\$ (13,144)</u>

Discount Rate – The discount rate used to measure the **net** OPEB liability for the RHIA Plan was 7.20%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the RHIA plan's fiduciary net position was projected to be available to make all projected future benefit payments. Therefore, the long term expected rate of return on pension plan investments for the RHIA Plan was applied to all periods of projected benefit payments to determine the **net** OPEB Liability.

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate – The following presents the County's proportionate share of the net OPEB liability (asset) calculated using the discount rate of 7.20%, as well as what the County's proportionate share of the net OPEB liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.20%) or 1-percentage point higher (8.20%) than the current rate:

	1% Decrease (6.20%)	Current Discount Rate (7.20%)	1% Increase (8.20%)
Net OPEB Liability (Assets)	\$ 28,671	\$ 49,242	\$ 66,752

Columbia Gorge Community College

Notes to Financial Statements

Year Ended June 30, 2019

Note 10 – Other Postemployment Benefit Plans (OPEB) (continued)

Actuarial Methods and Assumptions – The net OPEB liability in the December 31, 2016 actuarial valuation was determined using the following actuarial methods and assumptions:

Actuarial valuation - December 31, 2016

Measurement date - June 30, 2018

Experience study - 2016, published July 26, 2017

Actuarial assumptions:

Actuarial cost method: Entry Age Normal

Inflation rate: 2.50 percent

Investment rate of return: 7.20 percent

Discount rate: 7.20 percent

Projected salary increases: 3.50 percent

Healthcare cost trend rate – not applicable

Mortality:

Healthy retirees and beneficiaries - RP-2000 Sex-distinct, generational per Scale BB, with collar adjustments and setbacks as described in the valuation.

Active members - Mortality rates are percentage of healthy retiree rates that vary by group, as described in the valuation.

Disabled retirees - Mortality rates are a percentage (70% for males, 95% for females) of the RP-2000 Sex-distinct, generational per Scale BB, disabled mortality table.

All actuarial methods and assumptions are consistent with those disclosed for the OPERS Pension Plan.

Note 11 – Risk Management

The College is exposed to various risks of loss related to torts, theft, damage, destruction of assets, errors and omissions; injuries to employees and natural disasters. The College is insured for the physical damage to vehicles and carries insurance for all risks of loss, including general and auto liability, property insurance, crime coverage, equipment breakdown coverage, and workers' compensation. General liability insurance generally covers casualty losses with a loss limit of \$10 million per occurrence and a \$20 million aggregate loss limit. The College's property insurance and equipment breakdown total loss limit is approximately \$78,900,000 with a \$10,000 property deductible and equipment deductible of \$1,000 or \$5,000 depending on motor size. Auto liability is the same as general liability with \$100 comprehensive and \$500 collision deductible. Earthquake and flood coverage has a loss limit of \$15 million. Crime coverage has a loss limit of \$250,000. Workers' compensation insurance provides statutory coverage and \$1 million employer's liability coverage. There was no significant reduction in the College's insurance coverage during the year ended June 30, 2019, and no insurance settlement exceeded insurance coverage for the past three years.

Columbia Gorge Community College
Notes to Financial Statements
Year Ended June 30, 2019

Note 12 – Leases

Leases as lessor

The College has entered into several lease agreements to other entities for offices, equipment space, or land owned by the College. Future revenue collections on these leases are approximately \$230,000 in 2020 and \$212,000 in 2021.

Commencing February 1, 2008, the College (lessor) entered into a ground lease agreement with the State of Oregon, acting by and through the Oregon Military Department (lessee), for certain real property involving land and an easement for a term of 50 years, with an additional automatic option to extend an additional 50 years. Rent for the entire term is \$1. This lease is related to the National Guard Readiness Center constructed on real property. See leases as lessee.

Leases as lessee

In January 2014, the College entered into a lease for 13,087 square feet of exclusive space and 27,279 square feet of shared space with the state of Oregon acting by and through the Oregon Military Department to lease space in the new National Guard Readiness Center built on the property described in leases as lessor. There are no payment terms related to this lease. The initial term of the lease expires February 1, 2058 with an option to renew for an additional 50 years which is consistent with the ground lease discussed above under leases as lessor.

The College has also entered into service agreements to lease printing equipment along with a SAN maintenance agreement. The total for the year ending June 30, 2019 is approximately \$7,250.

Note 13 – Commitments and Contingencies

In 2019, the College Board approve entering into a \$1,500,000 intergovernmental loan agreement with the Port of the Dalles. In support of the Skills Center and Resident Hall capital project, the Port of the Dalles authorized a financial package to the College for a loan of \$1,500,000 at 3.5% annual interest to be paid in full with interest not later than three years from the March 29, 2019 loan signature date.

Required Supplementary Information

Columbia Gorge Community College
Schedule of Total OPEB Liability
Last Three Fiscal Years
For the Fiscal Year Ended June 30, 2019

Single Employer Plan	<u>2019</u>	<u>2018</u>	<u>2017</u>
Total OPEB Liability:			
Benefit payments	\$ (14,124)	\$ (35,268)	
Service cost	29,185	30,039	
Interest on total OPEB liability	9,306	7,378	
Change in assumptions	<u>(4,489)</u>	<u>(10,753)</u>	
Net changes in OPEB liability	19,878	(8,604)	
Total OPEB liability – beginning	<u>237,763</u>	<u>246,367</u>	
Total OPEB liability – ending	<u><u>\$ 257,641</u></u>	<u><u>\$ 237,763</u></u>	<u><u>\$ 246,367</u></u>
College's covered payroll	\$ 5,541,426	\$ 5,501,994	
College's proportionate share of the total OPEB liability as a percentage of its covered payroll	4.6%	4.3%	

The schedule is required to show information for 10 years. However, until a full 10-year trend is compiled, the information presented is for those years for which information is available.

Amounts presented are for the measurement period reporting during fiscal year, which covers July 1, 2017 – June 30, 2019.

Columbia Gorge Community College
Schedule of Net OPEB Liability - RHIA
Last Three Fiscal Years
For the Fiscal Year Ended June 30, 2019

Oregon Public Employees Retirement System Cost-sharing Plan Retirement Health Insurance Account (RHIA)	2019	2018	2017
Net OPEB Liability (Asset):			
Difference between expected and actual experience	\$ (2,791)	\$ (9,049)	
Changes of assumptions	(156)		
Difference between Projected and actual investment earnings	(1,568)		
Change in proportionate share	2	(4)	
OPEB expense	(4,441)	103	
Benefit payments	(21,173)	(23,306)	
Other changes	422		
Net changes in OPEB liability	(29,705)	(32,256)	-
Net OPEB liability (asset) – beginning	(19,537)	12,719	-
Net OPEB liability (asset) – ending	<u>\$ (49,242)</u>	<u>\$ (19,537)</u>	<u>\$ 12,719</u>
College's proportionate share at measurement date	0.04684%	0.04681%	0.04863%
College's covered employee payroll	\$ 5,541,426	\$ 5,501,994	\$ 4,311,800
College's proportionate share of the net OPEB liability (asset) as a percentage of its covered payroll	-0.9%	-0.4%	0.3%
RHIA Plan fiduciary net position as a percentage of the total OPEB liability	124.0%	108.9%	94.2%

The schedule is required to show information for 10 years. However, until a full 10-year trend is compiled, the information presented is for those years for which information is available.

Amounts presented are for the measurement period reporting during fiscal year, which covers July 1, 2017 – June 30, 2019.

Columbia Gorge Community College
Schedule of College Contributions – RHIA
Last Five Fiscal Years
For the Fiscal Year Ended June 30, 2019

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Contractually required contributions	\$ 22,739	\$ 21,360	\$ 23,064	\$ 22,124	\$ 27,923
Contributions in relation to the contractually required contribution	<u>(22,739)</u>	<u>(21,360)</u>	<u>(23,064)</u>	<u>(22,124)</u>	<u>(27,923)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
College's covered payroll	5,200,614	5,541,426	5,501,994	4,311,800	5,251,319
Contributions as a percentage of covered payroll	0.44%	0.39%	0.42%	0.51%	0.53%

Columbia Gorge Community College
Schedule of the College's Proportionate Share of the Net Pension Liability
Oregon Public Employees Retirement System
Last Four Fiscal Years
For the Fiscal Year Ended June 30, 2019

Year Ended June 30,	College's Proportion of the Net Pension Liability (Asset) (a)	College's Proportionate Share of the Net Pension Liability (Asset) (b)	College's Covered Payroll (c)	College's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll (b/c)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (Asset)
2019	0.04243378%	\$ 6,428,159	\$ 5,541,426	116.00%	82.07%
2018	0.04270759%	5,756,999	5,501,994	104.63%	83.12%
2017	0.05359039%	8,045,162	4,311,800	186.58%	80.53%
2016	0.05487119%	3,150,408	5,350,895	58.88%	91.88%

Columbia Gorge Community College
Schedule of College Contributions – Pension
Oregon Public Employees Retirement System
Last Four Fiscal Years
For the Fiscal Year Ended June 30, 2019

Year Ended June 30,	Statutorily Required Contribution (a)	Contributions in Relation to the Statutorily Required Contribution (b)	Contribution Deficiency (Excess) (a-b)	College's Covered Payroll (c)	Contributions as a Percent of Covered Payroll (b/c)
2019	\$ 671,111	\$ 671,111	\$ -	\$ 5,200,614	12.90%
2018	544,313	544,313	-	5,541,426	9.82%
2017	463,803	463,803	-	5,501,994	8.43%
2016	402,001	402,001	-	4,311,800	9.32%

Supplementary Information

Columbia Gorge Community College

Budgetary Information

Year Ended June 30, 2019

Oregon Administrative Rules require an individual Schedule of Revenues, Expenditures and Changes in Fund Balance, Budget and Actual, be prepared for each fund which the College is legally required to budget.

Measurement focus and basis of accounting

The College focuses on changes in current financial resources in the preparation, adoption, and execution of annual budgets for the College's funds. The modified accrual basis of accounting is used to account for transactions or events that have increased or decreased the resources available for spending in the near future. The budget schedules include all transactions or events that affect the fund's current financial resources, even though these transactions may not affect net position. Such transactions include:

- The issuance of debt
- Debt service principal payments
- Capital outlay

Revenues are recognized when they are susceptible to accrual. To be susceptible to accrual, the revenue must be both measurable and available. Measurable means the amount of the transaction can be determined. Available means collectible within the current period or soon enough thereafter to pay liabilities of the current period. The College deems revenues received within 60 days of the end of the fiscal year to be available and subject to accrual. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on general long-term debt, which is recognized when due, and certain compensated absences and claims and judgments, which are recorded only when expected to be liquidated with available expendable financial resources. State support is recorded at the time of receipt or earlier if the susceptible to accrual criteria are met expenditure-driven grant revenue is recognized when the qualifying expenditures have been incurred and all other grant requirements have been met. Other receipts, including property taxes, become measurable and available when cash is received by the College and recognized as revenue at that time.

Stewardship, compliance, and accountability

The appropriations resolution for the General Fund contains amounts for instruction, academic support, student services, institutional support, financial aid, plant operation and maintenance, and contingency. For all other funds, the appropriations resolution contains amounts for personnel services, materials and services, debt service, capital outlay, fund transfers and an operating contingency, if needed. This is the legal level of control for authorized expenditures.

The level of expenditures is monitored throughout the year. Transfers are made from operating contingency or between the major object classifications of the appropriation for each fund as required to prevent an over expenditure. Such budget changes require Board of Education approval.

Columbia Gorge Community College

Budgetary Information

Year Ended June 30, 2019

Budget amounts shown in the individual fund financial schedules include appropriation transfers and appropriations increases pursuant to ORS 294.326(2), which allows for appropriations increases for unanticipated specific purpose grants. All appropriation transfers and increases are approved by the Board of Education. Appropriations for all funds lapse at the end of each fiscal year.

Description of funds

The College has the following funds:

The *General Fund* accounts for the financial operations of the College not accounted for in any other fund. Major sources of revenue are local property taxes, state operational reimbursement based on full-time equivalent enrollment, and tuition and fees collected from students. Expenditures are for contracted instruction services including instructors' and administrative salaries and benefits, supplies, administrative costs, plant operations and capital outlay.

The *Student Aid Fund* accounts for the administration of Federal Student Aid for all eligible students.

The *Grant Fund* accounts for the administration of Federal grants received by the College.

The *Scholarship Fund* accounts for the scholarships awarded to the College's students receiving scholarships from the Foundation.

The *Capital Projects Fund* accounts for the full faith and credit agreement obtained to purchase property in Hood River and complete site improvements as approved by the Board of Education in April 2013.

The *Internal Services Fund* accounts for the financing of goods or services provided to other units of the college, or to other agencies, on a cost-reimbursement basis.

The *Debt Service Funds* accounts for the accumulation of resources to pay the principal and interest on General Obligation Bonds, Series 2005 approved by district voters of Hood River and Wasco Counties. These bonds were refunded in March 2012. The fund also accounts for the accumulation of resources to pay the principal and interest on pension obligation bonds issued by the College in 2003 and is funded by a credit to the College's PERS employer rate beginning May 1, 2003.

The *Enterprise Fund* accounts for self-supporting programs and activities. Revenues received in excess of requirements are not legally restricted and may support general college operations.

The *College Bookstore Enterprise Fund* is used to record revenues and expenditures relating to textbooks and supplies made available to the students. Revenues are text and supply sales. Expenditures are for purchases of resale items.

The *Reserve Fund – Facilities and Grounds Maintenance* was established to accumulate resources for financing facilities and ground maintenance.

Columbia Gorge Community College
Budgetary Information
Year Ended June 30, 2019

The *Reserve Fund* – General Operations was established to accumulate resources for future funding of general operations. Transfers are budgeted between the General Fund and the General Operations Reserve Fund to smooth the effects of the uneven community college support fund payments in each year of the biennium. The remaining balance is expected to be depleted in the following biennium.

The *Enterprise Resource Planning* – Accounts for the implementation and licensing expenditures for the Campus Nexus Student and Campus Nexus Finance cloud-based enterprise system for tracking student and financial information.

The *Skills Center* – Accounts for the capital construction expenditures for the building to house three new program; construction technology, metal fabrication, and aviation maintenance

The *Student Fund* accounts for the activities of the student-organized Environmental Club, Phi Theta Kappa, Student Council, Student Nurse Association, Delta Energy Club, and Multicultural Club.

Columbia Gorge Community College
Schedule of Revenues, Expenditures, and Changes in Fund Balance –
Budget and Actual
General Fund
Year Ended June 30, 2019

	Budget			Variance with
	Original	Final	Actual	Final Budget
REVENUES				
State sources	4,289,692	4,289,692	\$ 4,283,439	(6,253)
Local sources	1,086,906	1,086,906	1,205,228	118,322
Tuition	2,390,784	2,390,784	2,093,030	(297,754)
Instructional fees	949,728	949,728	826,199	(123,529)
Special fees	94,163	94,163	114,178	20,015
Other sources	72,207	85,107	602,663	517,556
Sales and services	9,350	9,350	6,887	(2,463)
Total revenues	8,892,830	8,905,730	9,131,624	225,894
EXPENDITURES				
Instruction	3,793,265	3,806,165	3,689,545	116,620
Academic support	1,331,635	1,331,635	1,268,366	63,269
Student services	1,245,248	1,240,248	1,233,213	7,035
Institutional support	1,969,657	1,969,657	1,863,183	106,474
Financial aid	21,448	26,448	23,466	2,982
Plant operation and maintenance	1,133,585	1,133,585	995,778	137,807
Contingency	239,846	239,846	-	239,846
Debt service	34,430	34,430	29,425	5,005
Total expenditures	9,769,114	9,782,014	9,102,976	679,038
EXCESS OF REVENUE OVER (UNDER)				
EXPENDITURES	(876,284)	(876,284)	28,648	904,932
OTHER FINANCING SOURCES (USES)				
Procceds from FFC bond issuance	-	-	7,475,000	7,475,000
Transfer from other funds	158,650	158,650	144,841	(13,809)
Transfer to other funds	(213,000)	(213,000)	(210,946)	2,054
Total other financing sources (uses)	(54,350)	(54,350)	7,408,895	7,463,245
NET CHANGE IN FUND BALANCE	(930,634)	(930,634)	7,437,543	8,368,177
Fund balance – beginning of year	2,018,302	2,001,136	1,359,711	(641,425)
FUND BALANCE – END OF YEAR	<u>\$ 1,087,668</u>	<u>\$ 1,070,502</u>	<u>\$ 8,797,254</u>	<u>\$ 7,726,752</u>

Columbia Gorge Community College
Schedule of Revenues, Expenditures, and Changes in Fund Balance –
Budget and Actual
Financial Aid Fund
Year Ended June 30, 2019

	Budget			Variance with
	Original	Final	Actual	Final Budget
REVENUES				
Federal sources	\$ 3,246,153	\$ 3,246,153	\$ 1,945,383	\$ (1,300,770)
EXPENDITURES				
Materials and services	3,258,903	3,258,903	1,938,271	1,320,632
Personnel services	-	-	9,486	(9,486)
Total expenditures	3,258,903	3,258,903	1,947,757	1,311,146
EXCESS OF REVENUE OVER (UNDER)				
EXPENDITURES	(12,750)	(12,750)	(2,374)	10,376
OTHER FINANCING SOURCE				
Transfer from other funds	12,750	12,750	-	(12,750)
NET CHANGE IN FUND BALANCE	-	-	(2,374)	(2,374)
Fund balance – beginning of year	-	-	6,671	6,671
FUND BALANCE – END OF YEAR	\$ -	\$ -	\$ 4,297	\$ 4,297

Columbia Gorge Community College
Schedule of Revenues, Expenditures, and Changes in Fund Balance –
Budget and Actual
Grant Fund
Year Ended June 30, 2019

	Budget			Variance with
	Original	Final	Actual	Final Budget
REVENUES				
Federal sources	\$ 930,712	\$ 994,564	\$ 871,342	\$ (123,222)
State sources	232,587	286,387	217,994	(68,393)
Instructional fees	56,650	56,650	25,324	(31,326)
Other sources	291,075	444,851	216,134	(228,717)
Total revenues	1,511,024	1,782,452	1,330,794	(451,658)
EXPENDITURES				
Personnel services	746,064	908,599	802,850	105,749
Materials and services	761,144	774,410	406,185	368,225
Total expenditures	1,507,208	1,683,009	1,209,035	473,974
EXCESS OF REVENUE OVER (UNDER)				
EXPENDITURES	3,816	99,443	121,759	22,316
OTHER FINANCING SOURCES (USES)				
Transfer from other funds	-	-	20,000	20,000
Transfer to other funds	(3,816)	(4,816)	(4,816)	-
Total other financing sources (uses)	(3,816)	(4,816)	15,184	20,000
NET CHANGE IN FUND BALANCE	-	94,627	136,943	42,316
Fund balance – beginning of year	-	80,279	222,251	141,972
FUND BALANCE – END OF YEAR	\$ -	\$ 174,906	\$ 359,194	\$ 184,288

Columbia Gorge Community College
Schedule of Revenues, Expenditures, and Changes in Fund Balance –
Budget and Actual
Scholarship Fund
Year Ended June 30, 2019

	Budget		Actual	Variance with Final Budget
	Original	Final		
REVENUES				
Other sources	\$ 823,860	\$ 823,860	\$ 636,809	\$ (187,051)
EXPENDITURES				
Materials and services	908,860	908,860	729,129	179,731
EXCESS OF REVENUE OVER (UNDER)				
EXPENDITURES	(85,000)	(85,000)	(92,320)	(7,320)
OTHER FINANCING USE				
Transfer from other funds	80,000	80,000	89,946	9,946
NET CHANGE IN FUND BALANCE	(5,000)	(5,000)	(2,374)	2,626
Fund balance – beginning of year	5,000	5,000	18,158	13,158
FUND BALANCE – END OF YEAR	\$ -	\$ -	\$ 15,784	\$ 15,784

Columbia Gorge Community College
Schedule of Revenues, Expenditures, and Changes in Fund Balance –
Budget and Actual
Capital Projects Fund
Year Ended June 30, 2019

	Budget			Variance with
	Original	Final	Actual	Final Budget
EXPENDITURES				
Debt service:				
Principal payments	\$ 94,000	\$ 94,000	\$ 94,000	\$ -
Total expenditures	94,000	94,000	94,000	-
EXCESS OF REVENUE OVER (UNDER)				
EXPENDITURES	(94,000)	(94,000)	(94,000)	-
Fund balance – beginning of year	101,000	101,000	101,042	42
FUND BALANCE – END OF YEAR	\$ 7,000	\$ 7,000	\$ 7,042	\$ 42

Columbia Gorge Community College
Schedule of Revenues, Expenditures, and Changes in Fund Balance –
Budget and Actual
Internal Services Fund
Year Ended June 30, 2019

	Budget			Variance with
	Original	Final	Actual	Final Budget
REVENUES				
Other sources	24,200	24,200	24,200	-
EXPENDITURES				
Materials and services	49,979	49,979	26,137	23,842
EXCESS OF REVENUE OVER (UNDER)				
EXPENDITURES	(25,779)	(25,779)	(1,937)	23,842
OTHER FINANCING SOURCES (USES)				
Transfer from other funds				-
NET CHANGE IN FUND BALANCE	(25,779)	(25,779)	(1,937)	23,842
Fund balance – beginning of year	25,779	25,779	25,779	-
FUND BALANCE – END OF YEAR	\$ -	\$ -	\$ 23,842	\$ 23,842

Columbia Gorge Community College
Schedule of Revenues, Expenditures, and Changes in Fund Balance –
Budget and Actual
Debt Service Fund – District G.O. Bonds
Year Ended June 30, 2019

	Budget			Variance with
	Original	Final	Actual	Final Budget
REVENUES				
Local sources	\$ 1,407,400	\$ 1,407,400	\$ 1,531,516	\$ 124,116
Total revenue	1,407,400	1,407,400	1,531,516	124,116
EXPENDITURES				
Debt service:				
Principal payments	1,210,000	1,210,000	1,210,000	-
Interest payments	329,476	329,476	362,333	(32,857)
Total expenditures	1,539,476	1,539,476	1,572,333	(32,857) *
EXCESS OF REVENUE OVER (UNDER)				
EXPENDITURES	(132,076)	(132,076)	(40,817)	91,259
Fund balance – beginning of year	168,010	168,010	103,442	(64,568)
FUND BALANCE – END OF YEAR	\$ 35,934	\$ 35,934	\$ 62,625	\$ 26,691

* Budget was appropriated by total debt service expenditures for the fund

Columbia Gorge Community College
Schedule of Revenues, Expenditures, and Changes in Fund Balance –
Budget and Actual
Debt Service Fund – Pension Bonds
Year Ended June 30, 2019

	Budget			Variance with
	Original	Final	Actual	Final Budget
REVENUES				
Other sources	\$ 348,000	\$ 348,000	\$ 292,321	\$ (55,679)
Investment income	20	20	4,240	4,220
Total revenue	348,020	348,020	296,561	(51,459)
EXPENDITURES				
Debt service:				
Principal payments	93,658	93,658	155,807	(62,149)
Interest payments	254,060	254,060	254,061	(1)
Total expenditures	347,718	347,718	409,868	(62,150) *
EXCESS OF REVENUE OVER (UNDER)				
EXPENDITURES	302	302	(113,307)	(113,609)
Fund balance – beginning of year	1,012,197	1,012,197	1,083,535	71,338
FUND BALANCE – END OF YEAR	\$ 1,012,499	\$ 1,012,499	\$ 970,228	\$ (42,271)

* Budget was appropriated by total debt service expenditures for the fund

Columbia Gorge Community College
Schedule of Revenues, Expenditures, and Changes in Fund Balance –
Budget and Actual
Enterprise Fund
Year Ended June 30, 2019

	Budget			
	Original	Final	Actual	Variance with Final Budget
REVENUES				
Tuition	462,135	460,335	342,626	(117,709)
Other sources	172,343	177,343	179,923	2,580
Total revenue	634,478	637,678	522,549	(115,129)
EXPENDITURES				
Personnel services	120,130	129,830	150,871	(21,041)
Materials and services	531,576	568,694	351,191	217,503
Capital outlay	-	6,500	6,500	-
Total expenditures	651,706	705,024	508,562	196,462
EXCESS OF REVENUE OVER (UNDER) EXPENDITURES	(17,228)	(67,346)	13,987	81,333
OTHER FINANCING USE				
Transfer from other funds	96,000	96,000	96,000	-
Transfer to other funds	(154,834)	(154,834)	(141,026)	13,808
Total other financing sources (uses)	(58,834)	(58,834)	(45,026)	13,808
NET CHANGE IN FUND BALANCE	(76,062)	(126,180)	(31,039)	95,141
Fund balance – beginning of year	127,963	136,009	12,201	(123,808)
FUND BALANCE – END OF YEAR	\$ 51,901	\$ 9,829	\$ (18,838)	\$ (28,667)

Columbia Gorge Community College
Schedule of Revenues, Expenditures, and Changes in Fund Balance –
Budget and Actual
College Bookstore Enterprise Fund
Year Ended June 30, 2019

	Budget			Variance with
	Original	Final	Actual	Final Budget
REVENUES				
Text Book Sales, Net of Discount	\$ 50,908	\$ 50,908	\$ 208,863	\$ 157,955
Total revenue	50,908	50,908	208,863	157,955
EXPENDITURES				
Personnel services	84,579	97,266	99,340	(2,074)
Materials and services	19,152	22,734	156,533	(133,799)
Total expenditures	103,731	120,000	255,873	(135,873)
EXCESS OF REVENUE OVER (UNDER)				
EXPENDITURES	(52,823)	(69,092)	(47,010)	22,082
Fund balance – beginning of year	95,000	95,000	75,883	(19,117)
FUND BALANCE – END OF YEAR	\$ 42,177	\$ 25,908	\$ 28,873	\$ 2,965

Columbia Gorge Community College
Schedule of Revenues, Expenditures, and Changes in Fund Balance –
Budget and Actual
Reserve Fund – Facilities & Grounds Maintenance
Year Ended June 30, 2019

	Budget			Variance with
	Original	Final	Actual	Final Budget
EXPENDITURES				
Materials and services	\$ 22,200	\$ 22,200	\$ -	\$ 22,200
Capital outlay	202,869	202,869	77,810	125,059
Total expenditures	225,069	225,069	77,810	147,259
EXCESS OF REVENUE OVER (UNDER)				
EXPENDITURES	(225,069)	(225,069)	(77,810)	147,259
Fund balance – beginning of year	225,069	225,069	225,069	-
FUND BALANCE – END OF YEAR	\$ -	\$ -	\$ 147,259	\$ 147,259

Columbia Gorge Community College
Schedule of Revenues, Expenditures, and Changes in Fund Balance –
Budget and Actual
Reserve Fund – General Operations
Year Ended June 30, 2019

	Budget			Variance with
	Original	Final	Actual	Final Budget
EXPENDITURES				
Materials and services	\$ 892,838	\$ 892,838	\$ 276,306	\$ 616,532
Total expenditures	892,838	892,838	276,306	616,532
EXCESS OF REVENUE OVER (UNDER)				
EXPENDITURES	(892,838)	(892,838)	(276,306)	616,532
Fund balance – beginning of year	892,838	892,838	847,838	(45,000)
FUND BALANCE – END OF YEAR	\$ -	\$ -	\$ 571,532	\$ 571,532

Columbia Gorge Community College
Schedule of Revenues, Expenditures, and Changes in Fund Balance –
Budget and Actual
Reserve Fund – Education Resource Planning (ERP)
Year Ended June 30, 2019

	Budget			Variance with
	Original	Final	Actual	Final Budget
EXPENDITURES				
Materials and services	\$ 145,767	\$ 145,767	\$ -	\$ 145,767
Debt service	96,662	96,662		96,662
Total expenditures	242,429	242,429	-	242,429 *
OTHER FINANCING USE				
Loan proceeds	700,000	700,000	-	700,000
NET CHANGE IN FUND BALANCE	457,571	457,571	-	942,429
Fund balance – beginning of year	-	-	-	-
FUND BALANCE – END OF YEAR	\$ 457,571	\$ 457,571	\$ -	\$ 942,429

Columbia Gorge Community College
Schedule of Revenues, Expenditures, and Changes in Fund Balance –
Budget and Actual
Skills Center and Residence Hall Fund
Year Ended June 30, 2019

	Budget			
	Original	Final	Actual	Variance with Final Budget
REVENUES				
Investment income	\$ -	\$ -	\$ 71,410	\$ 71,410
Total revenues	-	-	71,410	71,410
EXPENDITURES				
Materials and services	-	-	8,778	(8,778)
Total expenditures	-	-	8,778	(8,778)
EXCESS OF REVENUE OVER (UNDER) EXPENDITURES	-	-	62,632	62,632
Fund balance – beginning of year			-	-
FUND BALANCE – END OF YEAR	\$ -	\$ -	\$ 62,632	\$ 62,632

Columbia Gorge Community College
Schedule of Revenues, Expenditures, and Changes in Fund Balance –
Budget and Actual
Student Fund
Year Ended June 30, 2019

	Budget			Variance with
	Original	Final	Actual	Final Budget
REVENUES				
Membership dues	\$ 2,000	\$ 2,000	\$ 765	\$ (1,235)
Fundraising	6,800	6,800	5,000	(1,800)
Other sources	9,565	9,565	8,151	(1,414)
Total revenues	18,365	18,365	13,916	(4,449)
EXPENDITURES				
Materials and services	25,998	27,963	11,727	16,236
Total expenditures	25,998	27,963	11,727	16,236
EXCESS OF REVENUE OVER (UNDER)				
EXPENDITURES	(7,633)	(9,598)	2,189	11,787
OTHER FINANCING SOURCE				
Transfer from other funds	5,000	5,000	5,000	-
NET CHANGE IN FUND BALANCE	(2,633)	(4,598)	7,189	11,787
Fund balance – beginning of year	4,198	4,598	4,916	318
FUND BALANCE – END OF YEAR	\$ 1,565	\$ -	\$ 12,105	\$ 12,105

Columbia Gorge Community College
Reconciliation of Excess (Deficiency) of Revenues Over Expenditures on a
Budgetary Basis to Changes in Net Position on a GAAP Basis
Year Ended June 30, 2019

Excess (deficiency) of revenues over (under) expenditures	
General Fund	\$ 28,648
Grant Fund	121,759
Internal Service Fund	(1,937)
Capital Projects Fund	(94,000)
Skills Center and Resident Hall Fund	62,632
District G.O. Bonds Fund	(40,817)
Pension Bonds Fund	(113,307)
Reserve Fund – Facilities & Grounds Maintenance	(77,810)
Reserve Fund – General Operations	(276,306)
Enterprise Fund	13,987
College Bookstore Enterprise Fund	(47,010)
Student Fund	2,189
Financial Aid Fund	(2,374)
Scholarship Fund	<u>(92,320)</u>
Total excess (deficiency) of revenues over (under) expenditures	<u>(516,666)</u>
Reconciling items:	
Depreciation	963,194
Capital outlay	(6,500)
OPEB and pension expense	278,339
Debt service principal payments	<u>(1,459,807)</u>
Total reconciling items	<u>(224,774)</u>
Change in net position on a GAAP basis	<u><u>\$ (741,440)</u></u>

Columbia Gorge Community College
Reconciliation of Budgetary Fund Balances to Net Position on a GAAP Basis
Year Ended June 30, 2019

Budgetary fund balances	
General Fund	\$ 8,797,254
Grant Fund	359,194
Internal Service Fund	23,842
Capital Projects Fund	7,042
Skills Center and Resident Hall Fund	62,632
District G.O. Bonds Fund	62,625
Pension Bonds Fund	970,228
Reserve Fund – Facilities & Grounds Maintenance	147,259
Reserve Fund – General Operations	571,532
Enterprise Fund	(18,838)
College Bookstore Enterprise Fund	28,873
Student Fund	12,105
Financial Aid Fund	4,297
Scholarship Fund	15,784
	<hr/>
Total budgetary fund balances	11,043,829
	<hr/>
Reconciling items:	
Capital assets	26,777,763
Net OPEB asset	49,242
Deferred outflows of resources	2,968,371
Accrued payroll and taxes	6,583
Pre-SLGRP pooled liability	(642,452)
Total OPEB liability	(257,641)
Net pension liability	(6,428,159)
Long-term debt	(21,269,641)
Deferred inflows of resources	(1,099,764)
	<hr/>
Total reconciling items	104,302
	<hr/>
Net position on a GAAP basis	\$ 11,148,131
	<hr/>

Compliance Section

Report of Independent Auditors on Compliance and on Internal Control Over Financial Reporting Based on an Audit of Financial Statements Performed in Accordance with *Oregon Minimum Audit Standards*

Board of Education of
Columbia Gorge Community College
The Dalles, Oregon

We have audited the basic financial statements of Columbia Gorge Community College (the College), and the discretely presented component unit, as of and for the year ended June 30, 2019, and have issued our report thereon dated October 16, 2020. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller of the United States, and the provisions of the *Minimum Standards for Audits of Oregon Municipal Corporations*, prescribed by the Oregon Secretary of State. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free of material misstatement. The financial statements of the Columbia Gorge Community College Foundation, the discretely presented component unit, were not audited in accordance with *Government Auditing Standards* or provisions of the *Minimum Standards for Audits of Oregon Municipal Corporations*.

Compliance

As part of obtaining reasonable assurance about whether the College's basic financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, grants, including provisions of Oregon Revised Statutes as specified in *Oregon Administrative Rules* (OAR) 162-10-000 to 162-10-330, as set forth below, noncompliance with which could have a direct and material effect on the determination of financial statement amounts:

- The use of approved depositories to secure the deposit of public funds.
- The requirements relating to debt.
- The requirements relating to the preparation, adoption and execution of the annual budgets for fiscal year 2019 and 2020.
- The requirements relating to insurance and fidelity bond coverage.
- The appropriate laws, rules and regulations pertaining to programs funded wholly or partially by other governmental agencies.
- The requirements relating to insurance and fidelity bond coverage.
- The statutory requirements pertaining to the investment of public funds.
- The requirements pertaining to the awarding of public contracts and the construction of public improvements.
- The requirement to file the annual audit report with the Secretary of State within 6 months unless a written extension is obtained.

However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. Except as discussed below, the results of our tests disclosed no instances of noncompliance that are required to be reported under *Minimum Standards for Audits of Oregon Municipal Corporations*, prescribed by the Oregon Secretary of State.

Unappropriated Fund with Expenditures

As described in financial statement Note 3, Stewardship, Compliance and Accountability, the College had one fund with reported expenditures for which no formal budget appropriation was made.

Excess Expenditures over Appropriations

As described in financial statement Note 3, Stewardship, Compliance and Accountability, the College reported seven instances of non-compliance related to excess expenditures over appropriations.

Extension of Time to Deliver Audit Report

The College did not receive a written extension of time to deliver the audit report to the Secretary of State, through the date of this report in accordance with OAR 162-010-0330.

Internal Control over Financial Reporting

In planning and performing our audit, we considered the College's internal control over financial reporting (internal control) as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, we do not express an opinion on the effectiveness of the College's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did identify a deficiency in internal control, described in the accompanying schedule of findings and questioned costs as item 2019-001 that we consider to be a material weakness.

The College's Response to Finding

The College's response to the finding identified in our audit is described in the accompanying schedule of findings and questioned costs. The College's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the College's internal control or on compliance. This report is an integral part of an audit performed in accordance with the provisions of *Minimum Standards for Audits of Oregon Municipal Corporations* in considering the College's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink, appearing to read "Scott Simpson". The signature is fluid and cursive, with a long horizontal stroke at the end.

Scott Simpson for Moss Adams LLP
Portland, Oregon
October 16, 2020

Report of Independent Auditors on Internal Control Over Financial Reporting and on Compliance and other Matters Based on an Audit of Financial Statements in Accordance with *Government Auditing Standards*

Board of Education
Columbia Gorge Community College
The Dalles, Oregon

We have audited the financial statements of Columbia Gorge Community College (the College) and Columbia Gorge Community College Foundation (the Foundation), its discretely presented component unit, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the College's basic financial statements, and have issued our report thereon dated October 16, 2020. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. The financial statements of the Foundation were not audited in accordance with *Government Auditing Standards*, and accordingly, this report does not include reporting on internal control over financial reporting or instances of reportable noncompliance associated with the Foundation.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the College's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, we do not express an opinion on the effectiveness of the College's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did identify a deficiency in internal control, described in the accompanying schedule of findings and questioned costs as item 2019-001 that we consider to be a material weakness.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the College's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

The College's Response to Finding

The College's response to the finding identified in our audit are described in the accompanying schedule of findings and questioned costs. The College's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Moss Adams LLP

Portland, Oregon
October 16, 2020

Report of Independent Auditors on Compliance for the Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance

Board of Education
Columbia Gorge Community College
The Dalles, Oregon

Report on Compliance for the Major Federal Program

We have audited Columbia Gorge Community College's (the College) compliance with the types of compliance requirements described in the OMB Compliance Supplement that could have a direct and material effect on the College's major federal program for the year ended June 30, 2019. The College's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for the College's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the College's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the College's compliance.

Opinion on the Major Federal Program

In our opinion, the College complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2019.

Report on Internal Control Over Compliance

Management of the College is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the College's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the College's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Moss Adams LLP

Portland, Oregon
October 16, 2020

Columbia Gorge Community College
Schedule of Expenditures of Federal Awards
Year Ended June 30, 2019

Federal Grantor/Pass-through Grantor/ Program or Cluster Title	Federal CFDA Number	Pass-through Entity Identifying Number	Pass-through to Subrecipients	2018-19 Federal Expenditures
U.S. Department of Education				
Direct:				
Student Financial Assistance Cluster				
Federal Direct Student Loans	84.268		\$ -	\$ 784,736
Federal Pell Grant Program	84.063		-	1,109,641
Federal Supplemental Educational Opportunity Grants	84.007		-	42,099
Federal Work-Study Program	84.033		-	9,360
Total Student Financial Assistance Cluster			-	1,945,836
Passed-through State of Oregon – Department of Community Colleges and Workforce Development:				
Adult Education – Basic Grants to States	84.002	376.01	-	77,653
Passed-through Oregon Child Care Resource and Referral Network:				
Race to the Top – Early Learning Challenge	84.412	10436/148902	-	76,407
Total U.S. Department of Education			-	2,099,896
East Cascade Works (ECWIB)				
Adult/Dislocated Worker/Developmental Learning Youth	17.258/17.278/17.259		-	378,707
U.S. Small Business Administration				
Passed-through Lane Community College Small Business Development Center Network Office:				
Small Business Development Center	59.037	15-145	-	25,673
U.S. Department of Health and Human Services				
Passed-through Oregon Child Care Resource and Referral Network:				
CCDF Cluster:				
Child Care and Development Block Grant	93.575	10436/148902	-	215,693
U.S. Department of Commerce				
Food and Beverage Collaborative Grant	11.303		-	25,773
National Science Foundation				
Direct:				
Advanced Technological Education	47.076	1600434	-	29,510
Total Expenditures of Federal Awards			\$ -	\$ 2,775,252

Columbia Gorge Community College

Notes to Schedule of Expenditures of Federal Awards

Year Ended June 30, 2019

Note 1 – Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards (SEFA) includes the federal grant activity of Columbia Gorge Community College under programs of the federal government for the year ended June 30, 2019. The information in this SEFA is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the SEFA presents only a selected portion of the operations for Columbia Gorge Community College, it is not intended to and does not present the financial position, changes in net position, or cash flows of Columbia Gorge Community College.

Note 2 – Summary of Significant Accounting Policies

The Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principals contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown in the Schedule, if any, represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. Columbia Gorge Community College has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

Note 3 – Loans Disbursed

Program Title	Federal CFDA	
	Number	New Loans
Federal Direct student Loans	84.268	<u>\$ 784,736</u>

Columbia Gorge Community College
Schedule of Findings and Questioned Costs
Year Ended June 30, 2019

Section I - Summary of Auditor's Results

Financial Statements

Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP: *Unmodified*

Internal control over financial reporting:

- Material weakness(es) identified? ☒ Yes ☐ No
- Significant deficiency(ies) identified? ☐ Yes ☒ None reported
- Noncompliance material to financial statements noted? ☐ Yes ☒ No

Federal Awards

Internal control over major federal programs:

- Material weakness(es) identified? ☐ Yes ☒ No
- Significant deficiency(ies) identified? ☐ Yes ☒ None reported

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? ☐ Yes ☒ No

Identification of Major Federal Programs and Type of Auditor's Report Issued on Compliance for Major Federal Programs:

		Type of Auditor's Report Issued on Compliance for Major Federal Programs
CFDA Numbers	Name of Federal Program or Cluster	
Various	Student Financial Assistance Cluster	Unmodified

Dollar threshold used to distinguish between type A and type B programs: \$ 750,000

Auditee qualified as low-risk auditee? ☐ Yes ☒ No

Columbia Gorge Community College
Schedule of Findings and Questioned Costs
Year Ended June 30, 2019

Section II - Financial Statement Findings

Finding 2019 – 001 – *General Ledger Reconciliations and Controls over Financial Close and Reporting – Material Weakness (Repeat Finding)*

Criteria –In order to provide timely and accurate financial reports and reduce the possibility of fraud occurring, the general ledger accounts of the College should be reconciled each month through an effective financial close and reporting process. The journal entries and reconciliations performed by the accounting department should be approved by supervisory personnel and supported with proper documentation. In addition, the College should have controls in place over financial close and reporting process to ensure accurate and timely annual financial statements are produced.

Condition & Context – The College did not have an adequate control system in place during much of the 2018 – 2019 fiscal year to ensure the general ledger accurately reflects the account balances of the College on a monthly or an annual basis. The College's various financial statement accounts making up the balance sheet and fund balances were not fully reconciled until well after the year ended June 30, 2019 in preparation for the audit.

Cause – Significant turnover in the senior management of accounting department during the 2018 – 2019 fiscal year.

Effect – Management was unable to produce accurate and timely financial statements during the year ended June 30, 2019, requiring multiple adjusting journal entries to correct material misstatements in the accounting records.

Recommendation – We recommend the College ensure the business office maintains qualified leadership personnel with a clear understanding of both Fund and GAAP accounting at all times.

Management's Response: College agrees with the recommendation provided. The College has hired a new VP of Financial Services in April 2019. In addition, management will be taking the following steps:

1. Upon the issuance of the third party, audited financial statements, journal entries will be made to reconcile the accounting system trial balance to the issued financial statements. At that point, the accounting period will be closed from further data entry.
2. A monthly financial statement template has been developed that can be created through a data export from the existing ERP system of the trial balance to Excel.
3. Monthly reconciliations policies will be updated to include a step to ensure that changes in assets and liabilities reconcile to the net position changes in all funds in the ERP system.
4. A contingency plan has been put in place to ensure that there are no gaps in financial oversight should another unexpected departure of business office leadership personnel arise. If necessary, contracted services will be arranged with the financial leadership team of another community college or an independent CPA firm until a qualified replacement is found. Minimum scope of services will include: a) Review of monthly interim financial statements; b) Review of bank reconciliations; c) Review of A/R aging summary and allowance for bad debts; d) Review of A/P aging summary; and e) Trial balance review to previous period for any potential anomalies.

Columbia Gorge Community College
Schedule of Findings and Questioned Costs
Year Ended June 30, 2019

Section III – Federal Award Findings and Questioned Costs

None reported.

**Columbia Gorge Community College
Summary Schedule of Prior Audit Findings
Year Ended June 30, 2019**

Follow up on findings reported June 30, 2018

Financial Statement Findings

Finding 2018 – 001 – *General Ledger Reconciliations and Controls over Financial Close and Reporting – Material Weakness (Repeat Finding shown as 2019-001 in the Schedule of Findings and Questioned Costs)*

See Management's Corrective Action Plan on the following page.



**COLUMBIA GORGE COMMUNITY COLLEGE
CORRECTIVE ACTION PLAN
FOR THE YEAR ENDED JUNE 30, 2019**

FINDING 2019-001 – General Ledger Reconciliations and Controls over Financial Close and Reporting (Material Weakness in Internal Controls over Financial Reporting)

Name of contact person responsible for correction action: Mike Mallery, Vice President for Financial Services

Management's Response:

The College agrees with the recommendation provided in finding 2019-001 and has put in the corrective action plan listed below.

Corrective Action Planned:

The College has hired a new VP of Financial Services in April 2019. In addition, management will be taking the following steps:

1. Upon the issuance of the third party, audited financial statements, journal entries will be made to reconcile the accounting system trial balance to the issued financial statements. At that point, the accounting period will be closed from further data entry.
2. A monthly financial statement template has been developed that can be created through a data export from the existing ERP system of the trial balance to Excel.
3. Monthly reconciliations policies will be updated to include a step to ensure that changes in assets and liabilities reconcile to the net position changes in all funds in the ERP system.
4. A contingency plan has been put in place to ensure that there are no gaps in financial oversight should another unexpected departure of business office leadership personnel arise. If necessary, contracted services will be arranged with the financial leadership team of another community college or an independent CPA firm until a qualified replacement is found. Minimum scope of services will include: a) Review of monthly interim financial statements; b) Review of bank reconciliations; c) Review of A/R aging summary and allowance for bad debts; d) Review of A/P aging summary; and e) Trial balance review to previous period for any potential anomalies.

